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# CITY OF JOHNSTOWN

*City Hall, 401 Main Street, Johnstown, PA 15901*

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## FY 2021 Annual Action Plan - **Substantial Amendment # 3**

*For Submission to HUD for the  
Community Development Block Grant and  
HOME Investment Partnership Programs*

**May 13, 2026**

**Mayor:**  
Frank J. Janakovic



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DRAFT

**Substantial Amendment #3:**

*The City of Johnstown amended its FY 2021 Annual Action Plan by making the following amendments: HOME-21-14 CHDO Set-Aside - Delete this project/activity in its entirety and reallocate a total of \$36,551 in HOME funds to a new project/activity; HOME-21-15 Owner-Occupied Housing Rehabilitation (HOME) - Delete this project/activity in its entirety and reallocate a total of \$182,689 in HOME funds to a new project/activity; CD-21-18 Cypress Avenue Park - Create a new project/activity with a budget amount of \$600 in unallocated CDBG funds. This is a multi-year activity. The CDBG funds will be used to develop a new recreation area on the former Cypress Ave. School site in the Moxham neighborhood. Funds will be used to pay for the following items: professional fees, resurfacing the area with asphalt, installing interior and exterior fencing, stormwater management, retaining walls, walking paths, sporting areas with equipment (for tennis, pickleball, basketball, bocce, etc.), playground equipment, pavilions, benches, trash cans, lighting, etc.; HOME-21-19 Homebuyer Assistance Program - Create a new project/activity with a budget amount of \$219,240 to provide HOME funds to be used to provide deferred, forgivable loans to qualified homebuyers who require down-payment and closing cost assistance toward the purchase of their home and who wish to buy a house located within the City of Johnstown.*

**Substantial Amendment #2:**

*The City of Johnstown amended its FY 2021 Annual Action Plan by making the following amendments: CD-21-01 Owner Occupied Housing Rehabilitation (CDBG) - Reduce this project/activity budget line-item by \$35,520.48 and reallocate that amount of \$35,520.48 in CDBG funds to a new project/activity; CD-21-02 First Time Homebuyer Rehabilitation Assistance - Reduce this project/activity budget line-item by \$125,000 and reallocate that amount of \$125,000 in CDBG funds to a new project/activity; CD-21-03 First Time Homebuyer Closing Cost Assistance - Delete this project/activity in its entirety and reallocate a total of \$12,000 in CDBG funds to a new project/activity; CD-21-07 Sewer Lateral Line Replacement - Reduce this project/activity budget line-item by \$14,609.69 and reallocate that amount of \$14,609.69 in CDBG funds*

*to a new project/activity; CD-21-10 Economic Development - Reduce this project/activity budget line-item by \$196,568 and reallocate that amount of \$196,568 in CDBG funds to a new project/activity; CD-21-11 CDBG Administration - Reduce this project/activity budget line-item by \$217,945.46 and reallocate that amount of \$217,945.46 in CDBG funds to a new project/activity; and CD-21-17 Fire Equipment - Fire Truck - Create a new multi-year project/activity with a budget line-item of \$601,643.63 to be used to purchase a Ladder Truck for the City of Johnstown Fire Department.*

### **Substantial Amendment #1:**

*The City of Johnstown amended its FY 2021 Annual Action Plan by making the following amendments: CD-21-10 Economic Development - reduce this project/activity budget by \$100,000 for a new project/activity budget of \$307,067; and CD-21-16 Non-Profit Capital Improvement Assistance – create a new project/activity under neighborhood revitalization to be used to fund the non-profit capital improvement assistance program with a project/activity budget of \$100,000.*

## **Executive Summary**

### **AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)**

#### **1. Introduction**

The City of Johnstown, as a Federal Entitlement, is required to complete an annual application for the use of the Community Development Block Grant (CDBG) and HOME Investment Partnerships (HOME) funds for the U.S. Department of Housing and Urban Development (HUD). The Annual Action Plan is a guide to how the City will allocate its resources for specific activities that support the Priority Needs and Goals/Strategies of the City of Johnstown's Five Year Consolidated Plan. This is the City of Johnstown's second Annual Action Plan of the FY 2020-2024 Five Year Consolidated Plan. The Annual Action Plan describes the housing and non-housing needs of City residents and presents a yearly strategy to address those needs. The Annual Action Plan relied upon efforts of many individuals, agencies, organizations, residents, and City Departments in the development of a comprehensive strategy to address the needs of the City. The FY 2021 Annual Action Plan for the City of Johnstown includes the City's CDBG and HOME Programs, and outlines which activities the City will undertake during the program year beginning April 1, 2021 and ending March 31, 2022. The City of Johnstown's Department of Community and Economic Development (DCED) is the lead entity and administrator for the CDBG and HOME funds.

The City of Johnstown's FY 2021 Annual Action Plan was developed to strategically implement CDBG and HOME funds for housing, community development, economic development, and planning activities. Programs and benefits described in this plan are intended to primarily benefit low- and moderate-income residents and their neighborhoods in the City of Johnstown, as well

as the City as a whole. Activities to benefit the residents were developed to maximize the use of federal resources and to provide a framework for tracking the accomplishments of the activities through clearly outlined program objectives and outcomes.

**Available Funds:**

The following financial resources are included in the FY 2021 Annual Action Plan to address the priority needs and goals/strategies identified in the City of Johnstown’s FY 2020-2024 Five Year Consolidated Plan. The City of Johnstown will receive the following Federal funds during the FY 2021 program year:

- **FY 2021 CDBG Funds** - \$1,309,142.00
- **CDBG Program Income** - \$60,000.00\*
- **FY 2021 HOME Funds** - \$243,585.00
- **HOME Program Income** - \$0.00
- **Total: \$1,612,727.00**

*\*Note: The City receives Program Income from its loan programs. Loan repayments are deposited back into a revolving loan account from which they were allocated.*

**Revised FY 2021 CDBG and HOME Programs Budget:**

The City of Johnstown proposes to undertake the following activities with the FY 2021 CDBG and HOME funds:

**Revised FY 2021 CDBG Budget**

- Owner Occupied Housing Rehabilitation: \$114,479.52
- First Time Homebuyer Rehabilitation Assistance: \$25,000.00
- Public Service: \$45,000.00Catholic Charities - Martha & Mary House - Emergency Shelter: \$15,000.00Learning Lamp – Afterschool Outreach Program: \$10,000.00Cambria County Backpack Project: \$10,000.00Flood City Youth Mentoring Program: \$10,000.00
- Rehabilitation/Delivery Costs: \$9,012.00
- Fair Housing: \$10,000.00
- Sewer Lateral Line Replacement: \$35,390.00
- Demolition/Clearance: \$250,000.00
- Economic Development Assistance: \$28,000.00
- Economic Development: \$110,499.00
- Non-Profit Capital Improvement Assistance: \$100,000.00
- CDBG Administration: \$10,117.54
- Planning: \$30,000.00
- Fire Equipment - Fire Truck: \$601,643.63

- Cypress Avenue Park - \$600.00
- **Total FY 2021 CDBG Funds for Project Activities: \$1,369,142.00**

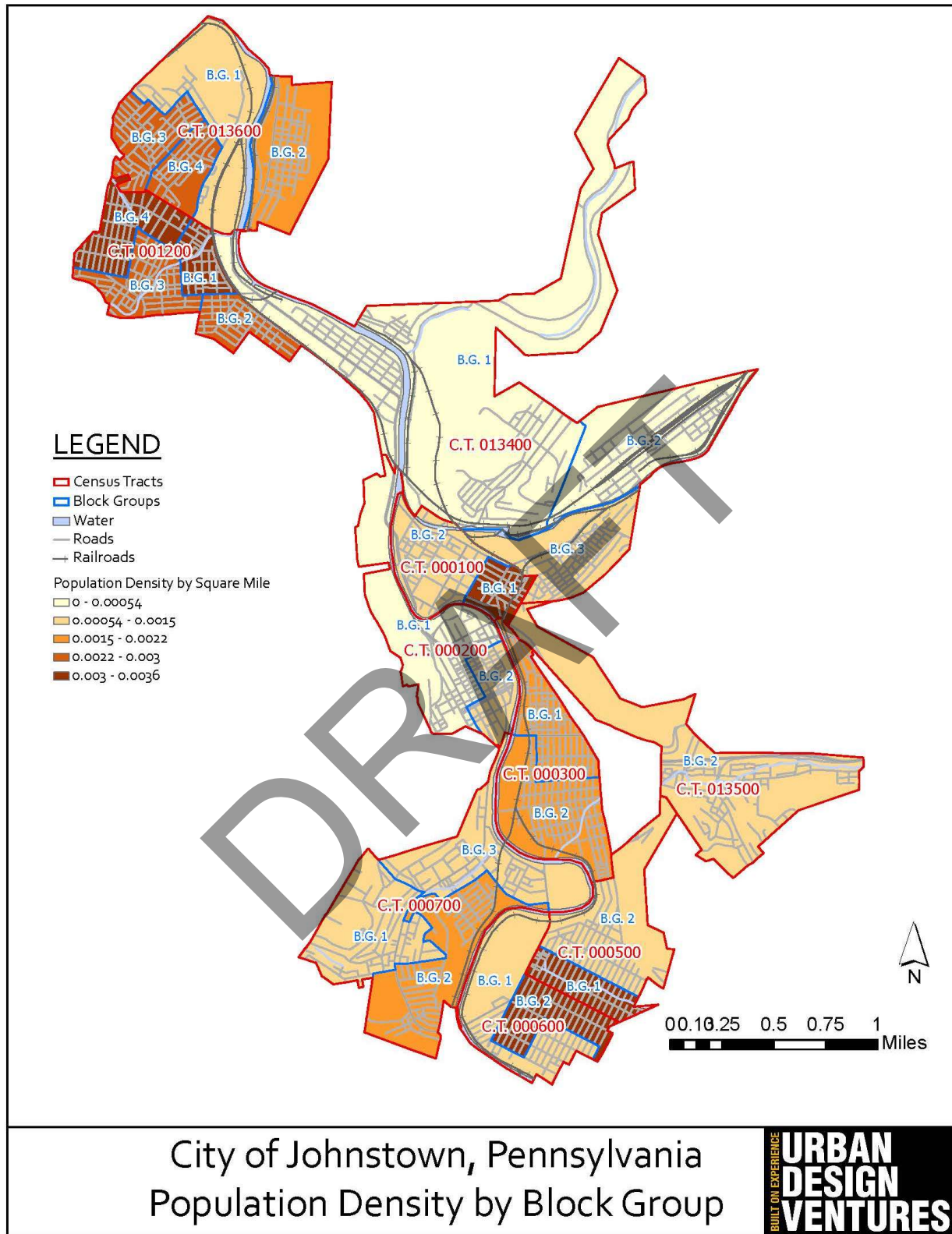
**FY 2021 HOME Budget**

- ~~Owner Occupied Housing Rehabilitation: \$182,688.75~~
- HOME Administration: \$24,358.50
- ~~CHDO Set Aside: \$36,537.75~~
- Homebuyer Assistance Program: \$219,240.00
- **Total FY 2021 HOME Funds for Project Activities: \$243,598.00**

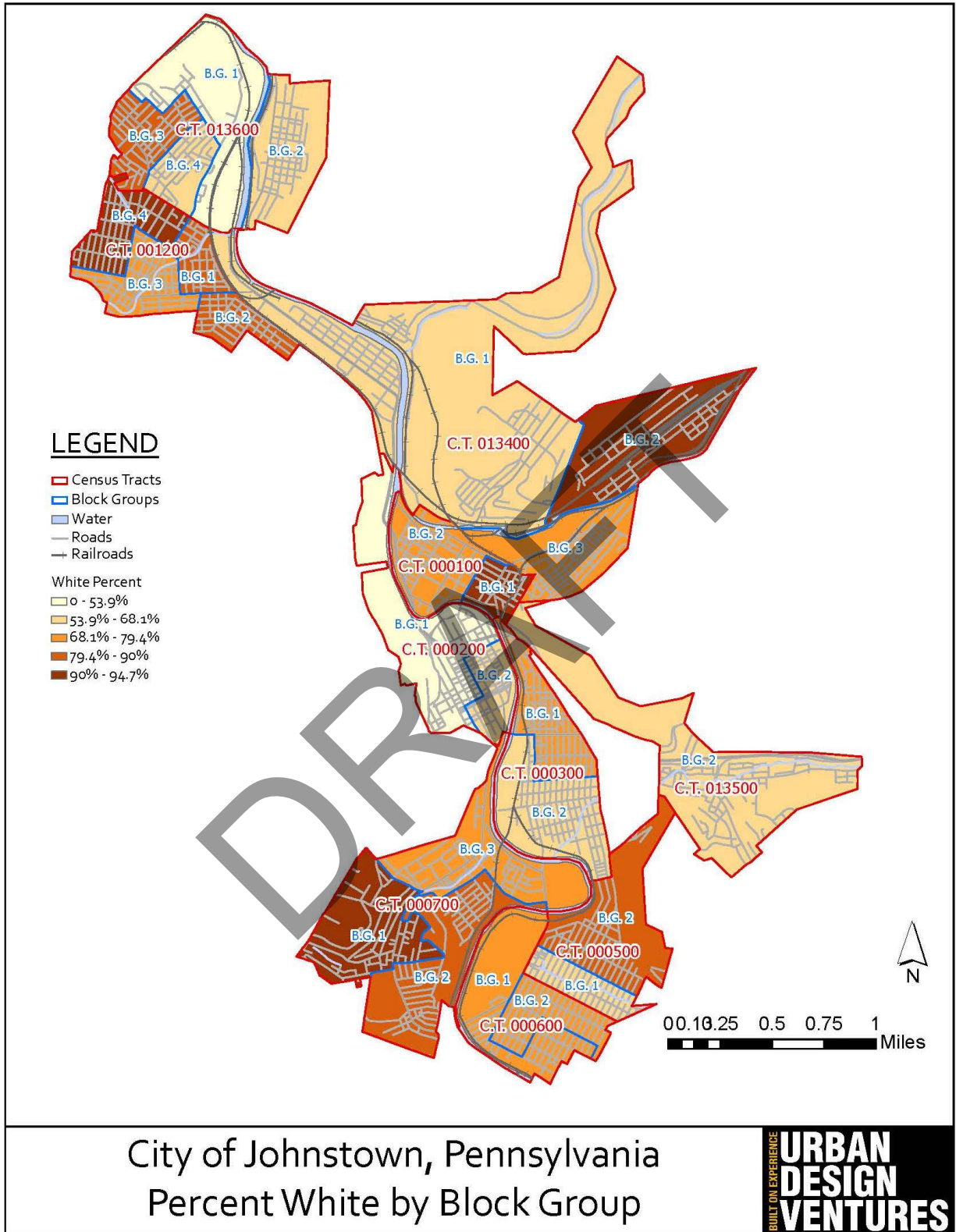
**Maps:**

Below are the maps which illustrate the demographic characteristics of the City of Johnstown:

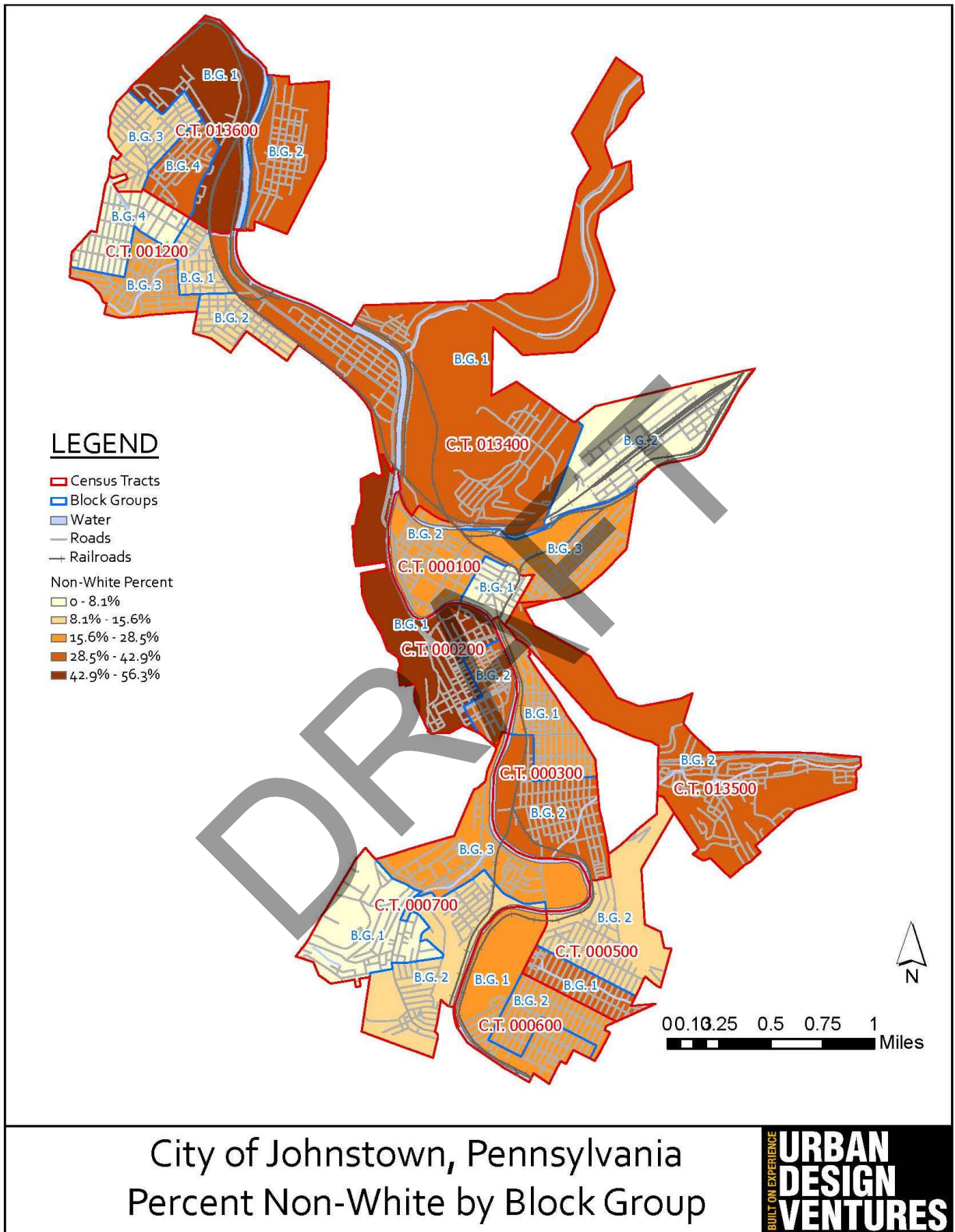
- Population Density by Block Group
- Percent White Population by Block Group
- Percent Minority Population by Block Group
- Percent Population Age 65+ by Block Group
- Housing Density
- Percent Owner-Occupied Housing Units by Block Group
- Percent Renter-Occupied Housing Units by Block Group
- Percent Vacant Housing Units by Block Group
- Low/Moderate Income Percentage by Block Group
- Low/Moderate Income with Minority Percentage by Block Group
- Commercial Hot Spots



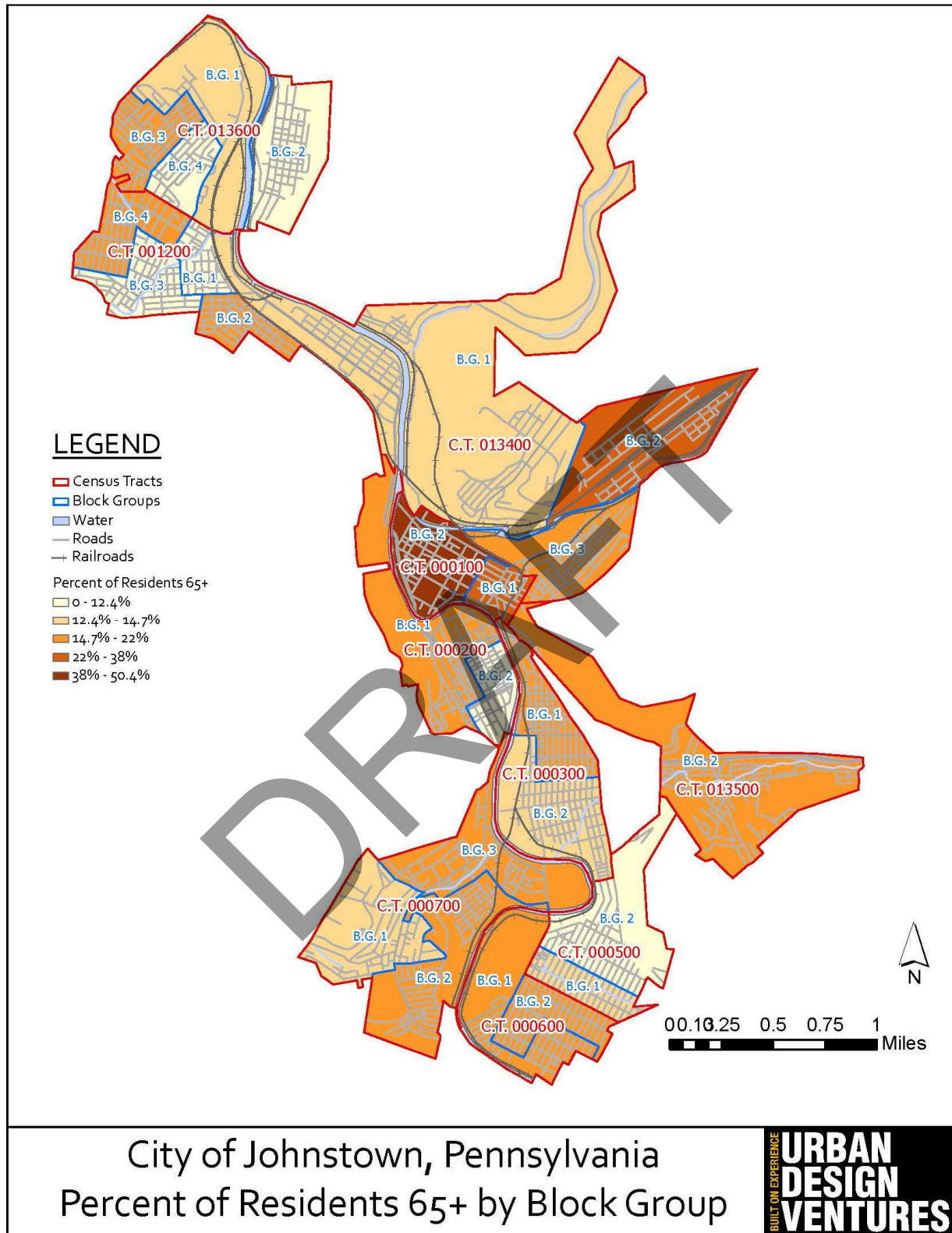
Population Density by Block Group



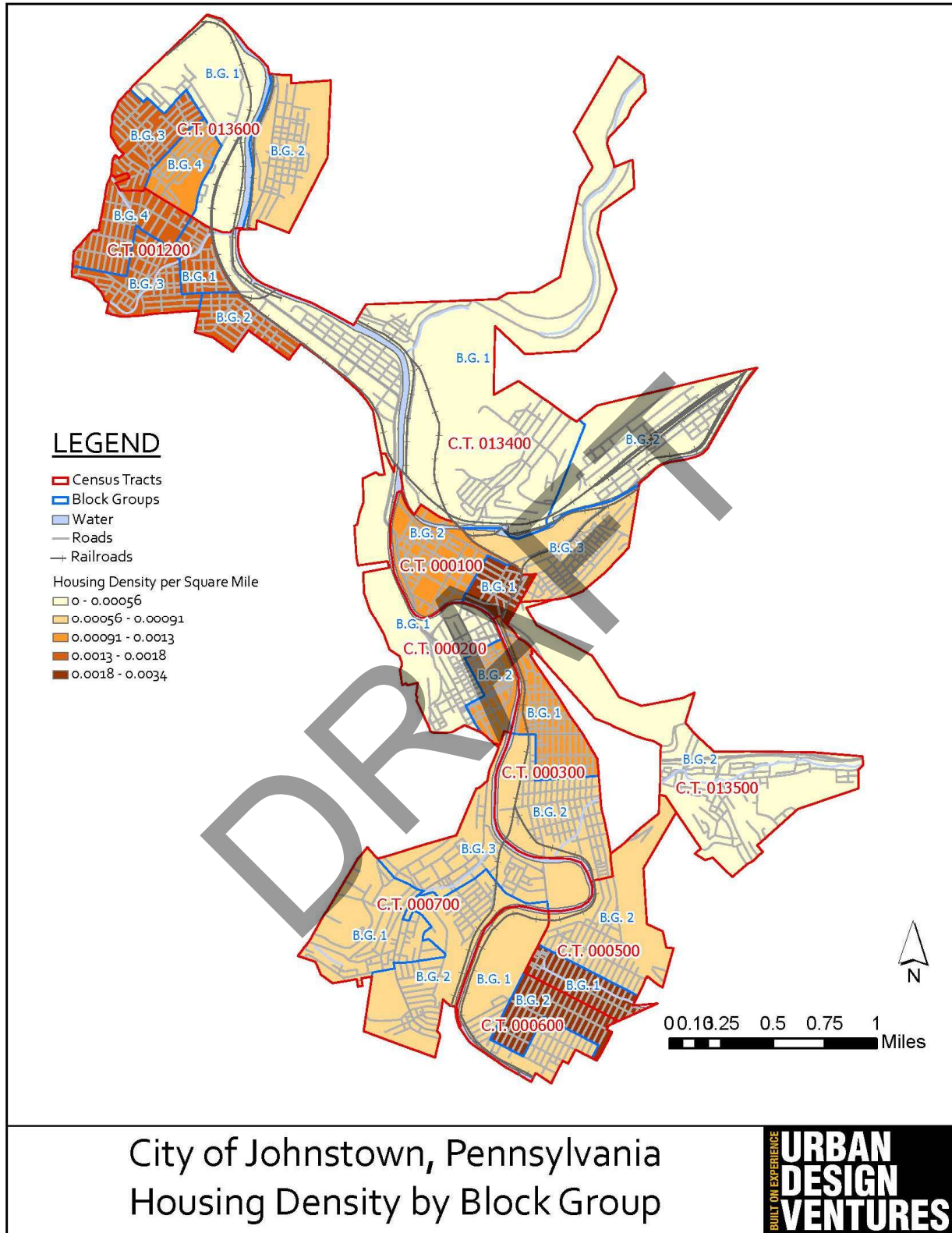
Percent White Population by Block Group



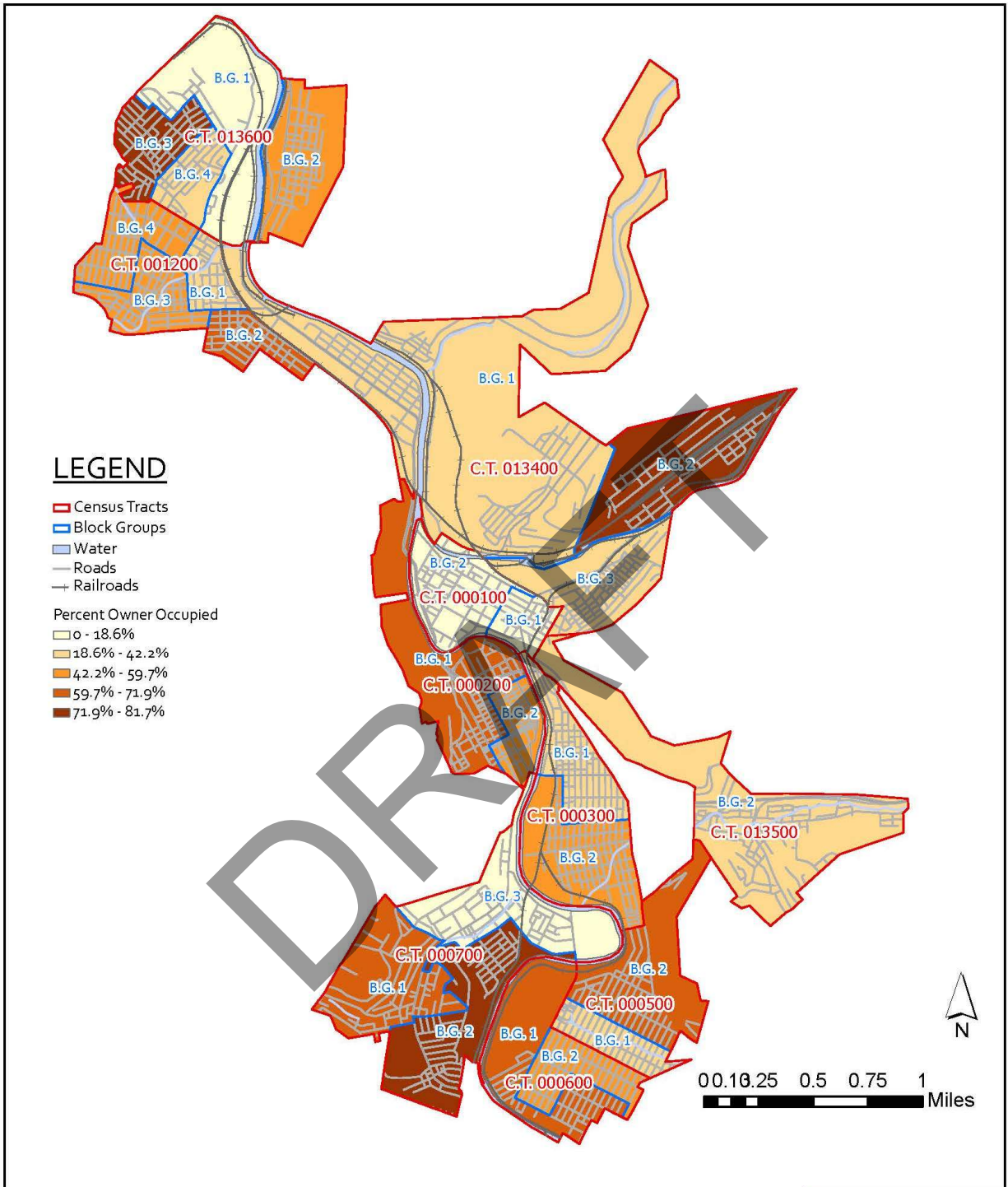
Percent Minority Population by Block Group



Percent Population Age 65+ by Block Group



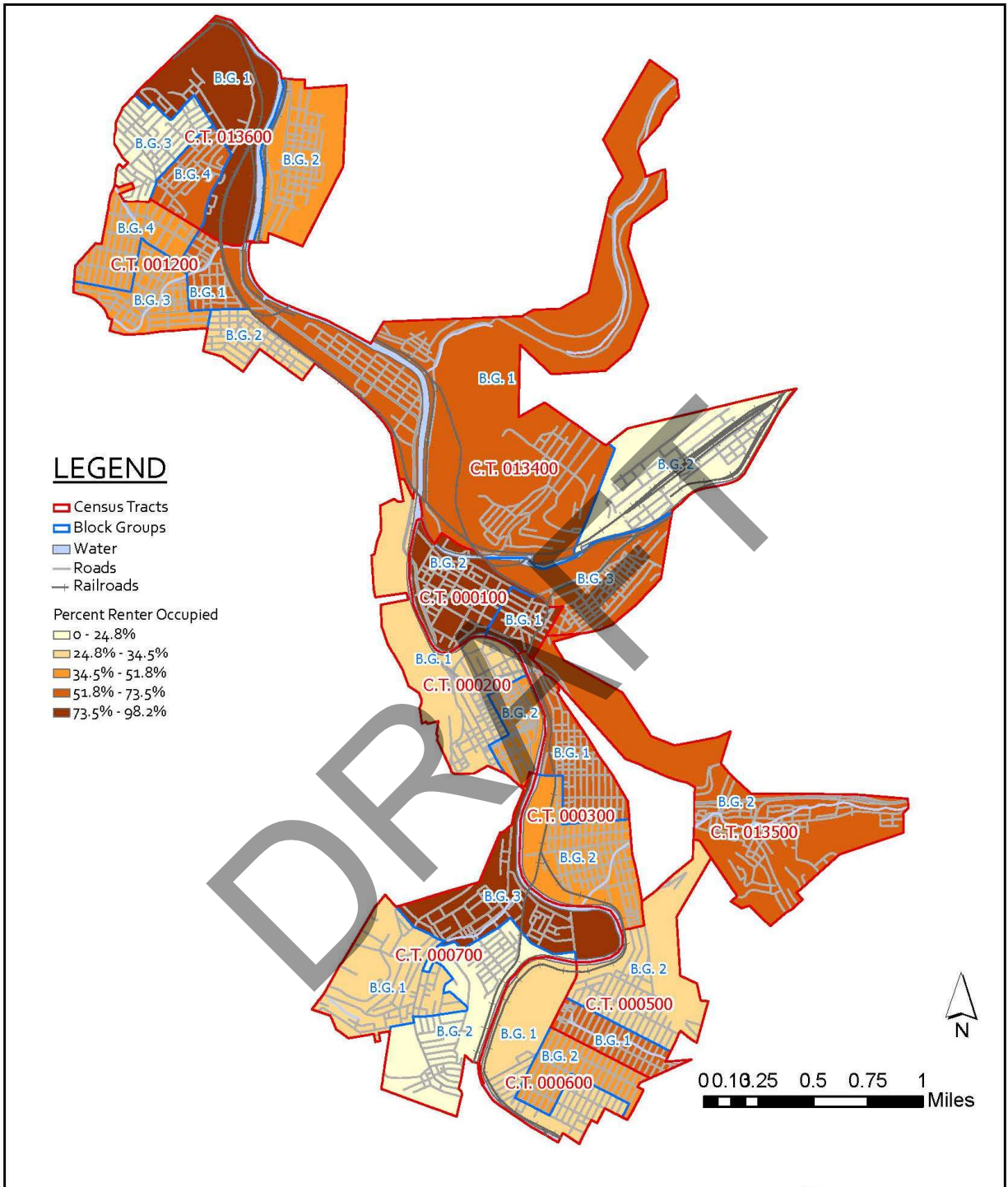
**Housing Density**



City of Johnstown, Pennsylvania  
 Percent of Units Owner Occupied by Block Group



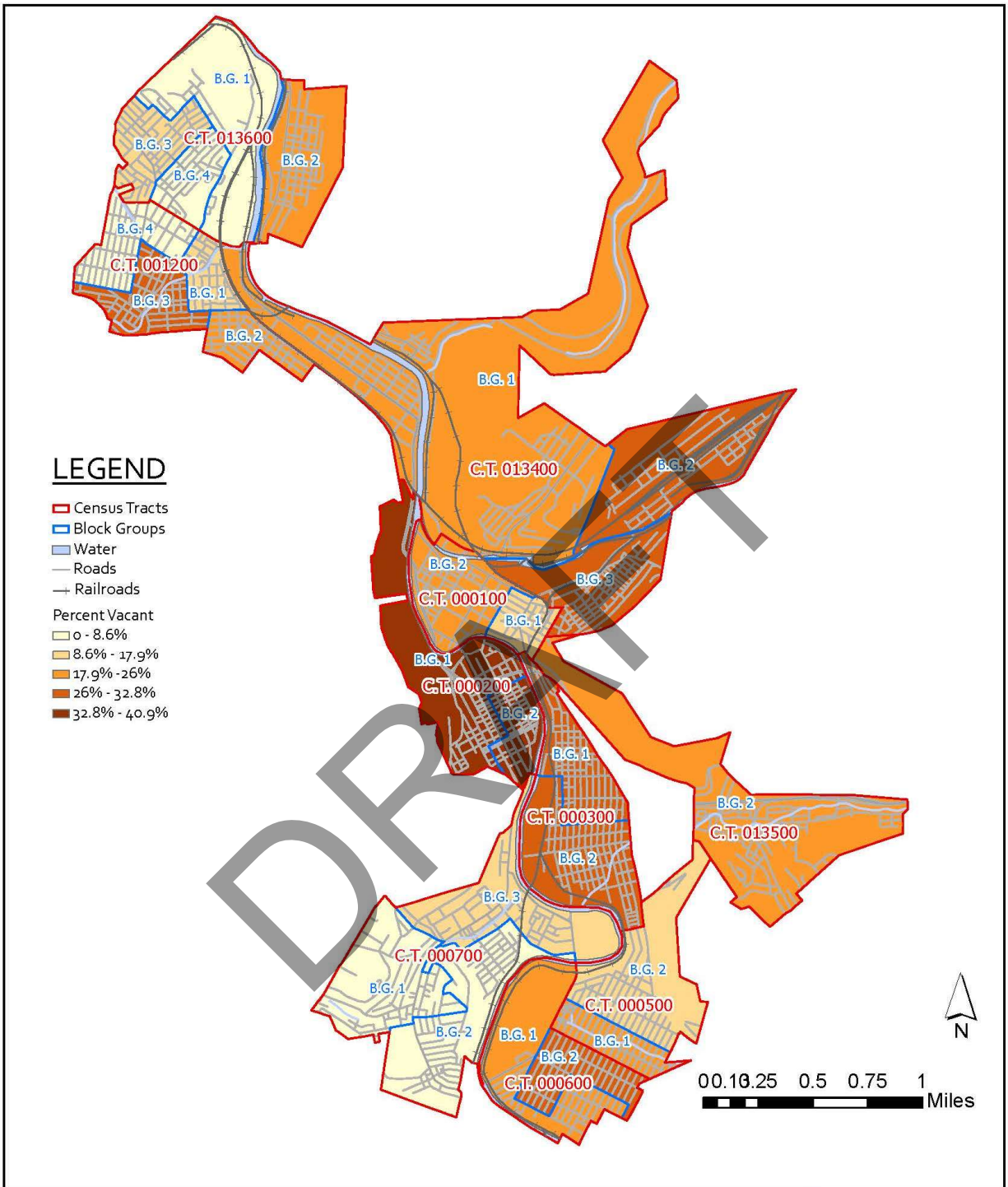
Percent Owner-Occupied Housing Units by Block Group



City of Johnstown, Pennsylvania  
 Percent of Units Renter Occupied by Block Group



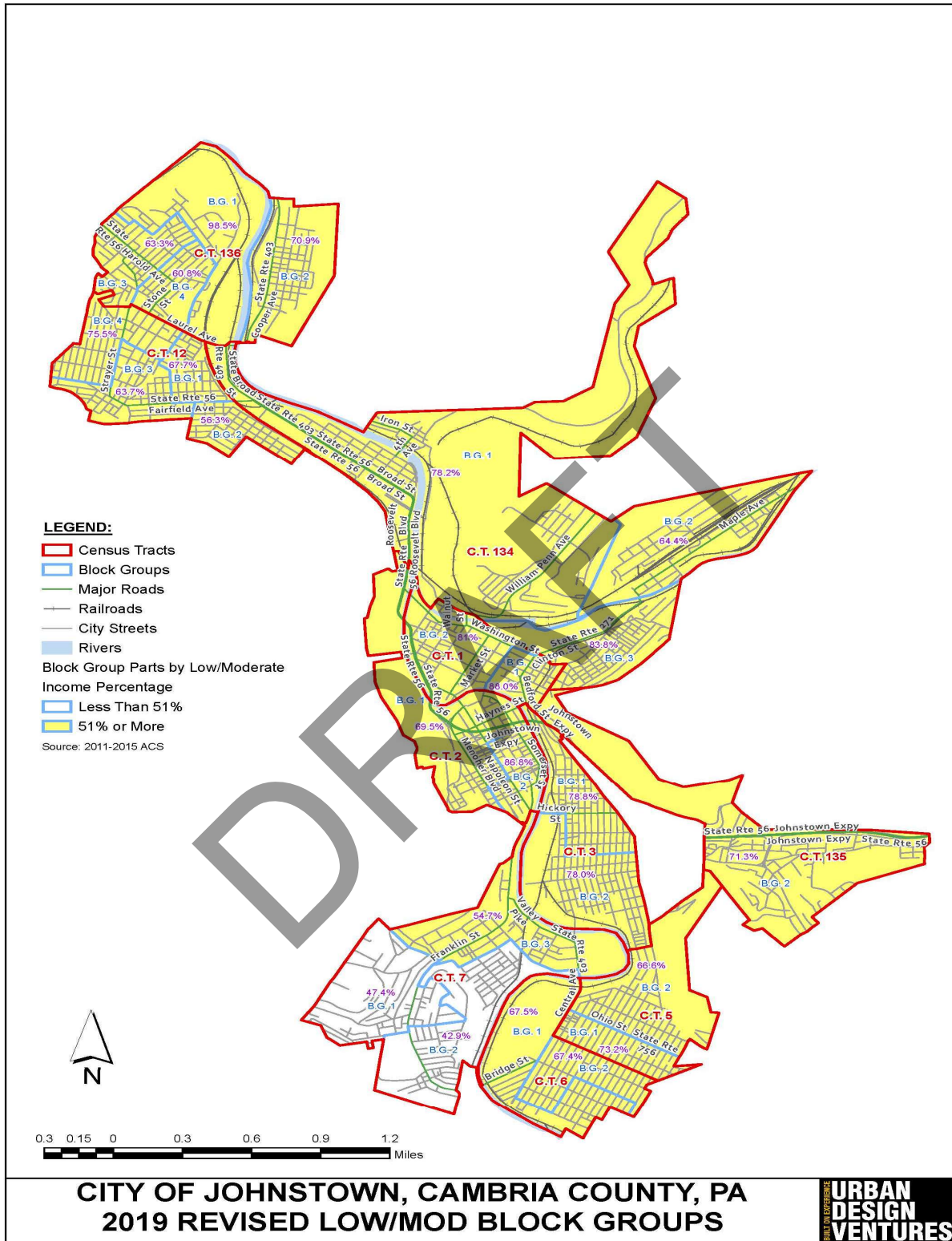
Percent Renter-Occupied Housing Units by Block Group



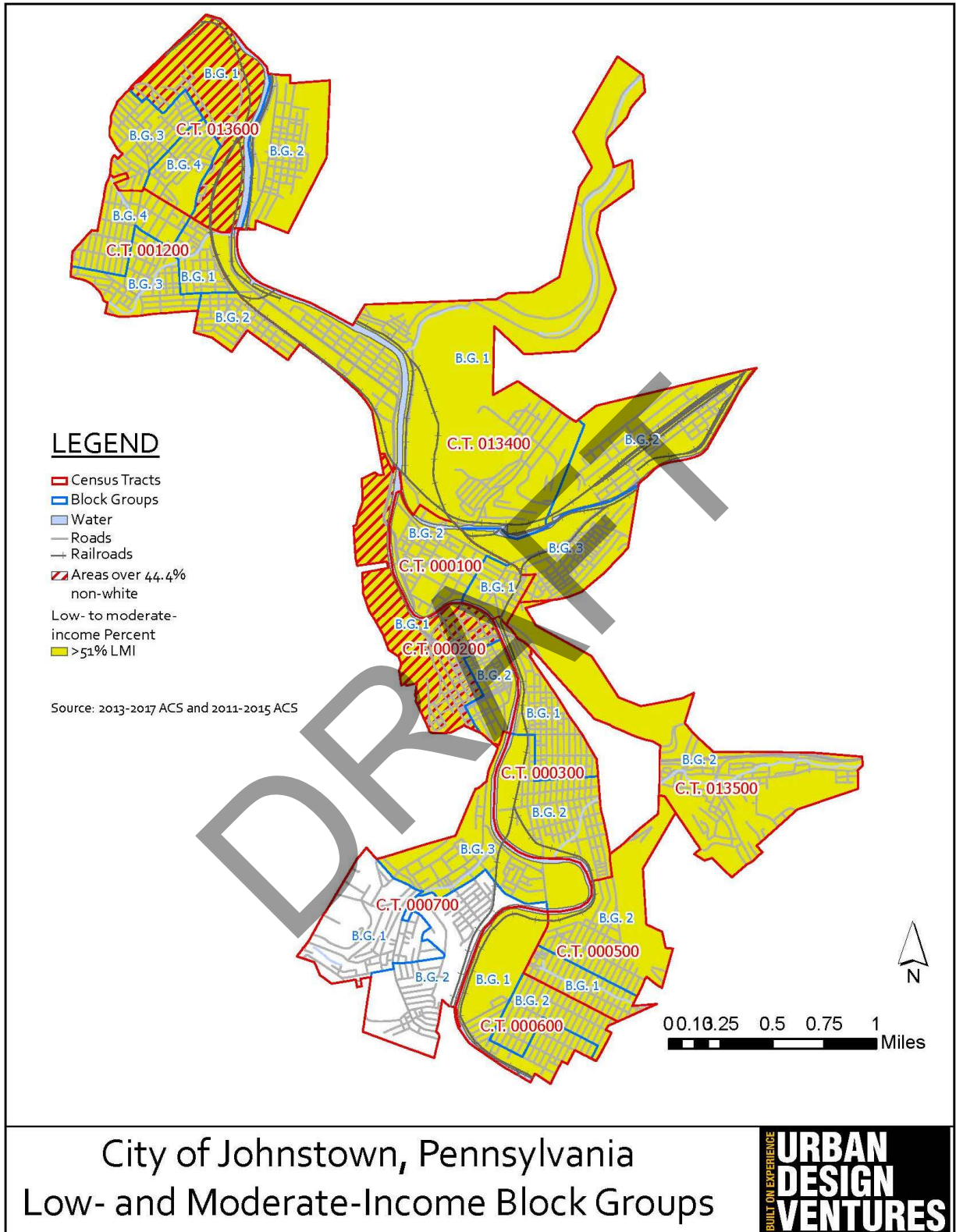
City of Johnstown, Pennsylvania  
 Percent of Units Vacant by Block Group



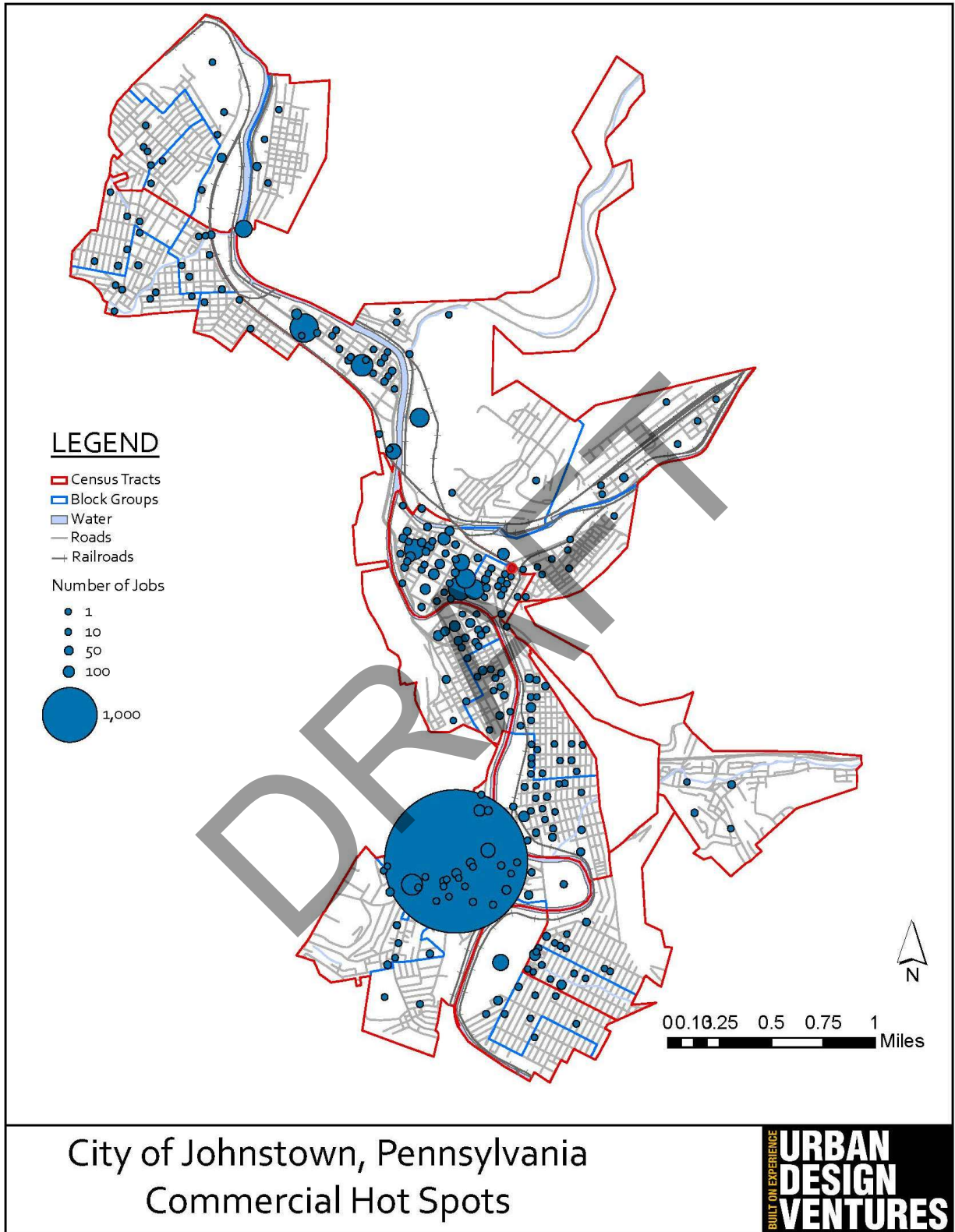
Percent Vacant Housing Units by Block Group



Low/Moderate Income Percentage by Block Group



Low/Moderate Income with Minority Percentage by Block Group



**Commercial Hot Spots**

## 2. Summarize the objectives and outcomes identified in the Plan

*This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.*

It is the mission of the City of Johnstown to invest its limited federal funds in ways that will garner long-term, sustainable results for low- and moderate-income households. The goal of the City of Johnstown is to improve the quality of life for City residents by funding infrastructure improvements, economic development, public services, and housing. During the FY 2021 Program Year, the City proposes to address the following priority need categories identified in its FY 2020-2024 Five Year Consolidated Plan:

### **HOUSING PRIORITY (High priority)**

There is a need to improve the quality of the housing stock in the City of Johnstown. The City aims to do so by increasing the stock of affordable, decent, safe, sound, and accessible housing for homeowners, renters, and homebuyers.

#### **Goals/Strategies:**

- **HSS-1 Housing Rehabilitation** - Continue to rehabilitate the existing owner and renter occupied housing stock in the City, including handicap accessibility modifications
- **HSS-2 Homeownership** - Promote homeownership in the City by providing down payment assistance, closing cost assistance, and providing housing counseling training to low- and moderate-income residents in the City.
- **HSS-3 Housing Construction/Rehabilitation** - Increase the supply of decent, safe, sound, and accessible housing that is affordable to owners and renters in the City through new construction and rehabilitation.
- **HSS-4 Housing Assistance** - Provide for utilities, deposits, mortgage, and rental fees for low-income households who are faced with the threat of eviction and who are at-risk of becoming homeless.
- **HSS-5 Fair Housing** - Promote fair housing choice through monitoring, education, and outreach.

### **HOMELESS PRIORITY (Low priority)**

There is a need for housing and supportive services for homeless persons and persons who are at-risk of becoming homeless.

#### **Goals/Strategies:**

- **HMS-1 Operation/Support** - Assist homeless providers in the operation of housing and supportive services for the homeless and persons who are at-risk of becoming homeless.
- **HMS-2 Housing** - Support efforts of local agencies to provide emergency shelters and permanent supportive housing for the homeless.
- **HMS-3 Prevention and Re-Housing** - Continue to support the prevention of homelessness through anti-eviction activities and programs for rapid re-housing.

#### **OTHER SPECIAL NEEDS PRIORITY (Low priority)**

There is a need for affordable housing, services, and facilities for the elderly, frail elderly, persons with disabilities, victims of domestic violence, persons with alcohol/drug dependency, and persons with other special needs.

##### **Goals/Strategies:**

- **SNS-1 Housing** - Increase the supply of affordable, decent, safe, sound, and accessible housing for the elderly, persons with disabilities, victims of domestic violence, persons with HIV/AIDS, and persons with other special needs through rehabilitation, new construction, and making reasonable accommodations to existing housing.
- **SNS-2 Social Services** - Support social service programs and facilities for the elderly, persons with disabilities, victims of domestic violence, persons with HIV/AIDS, and persons with other special needs.

#### **COMMUNITY DEVELOPMENT PRIORITY (High priority)**

There is a need to improve the public and community facilities, infrastructure, public social/welfare services, public safety, clearance, and the quality of life for all residents throughout the City.

##### **Goals/Strategies:**

- **CDS-1 Community Facilities** - Improve the City's parks, recreational centers, and public and community facilities through rehabilitation and new construction.
- **CDS-2 Infrastructure** - Improve the public infrastructure through rehabilitation, reconstruction, and new construction of streets, sidewalks, ADA curb cuts, waterlines, sewer lateral lines, storm drainage, flood controls, sanitary sewers, addressing hill slips, bridges, green infrastructure, etc.
- **CDS-3 Accessibility Improvements** - Remove and eliminate architectural barriers and make ADA accessibility improvements to public and community facilities.
- **CDS-4 Public Services** - Improve and enhance public services including programs for youth, the elderly, disabled, and other public service programs for low- and moderate-income persons.

- **CDS-5 Nutritional Services** - Promote and support programs that provide more access to food and nutritional programs for low income residents.
- **CDS-6 Clearance/Demolition** - Remove and eliminate slum and blighting conditions through demolition of vacant, abandoned, and dilapidated structures in the City.
- **CDS-7 Public Safety** - Improve the public safety facilities, equipment, crime prevention programs, community policing, and ability to respond to emergency situations.
- **CDS-8 Neighborhood Revitalization** - Promote targeted neighborhood revitalization through planning studies, acquisition, demolition, special neighborhood cleanups, code enforcement, infrastructure improvements, housing rehabilitation, housing construction, public and community facility improvements.

#### **ECONOMIC DEVELOPMENT PRIORITY (High priority)**

There is a need to increase employment, job training, technical assistance, work force development, and economic empowerment of low- and moderate-income residents in the City of Johnstown.

##### **Goals/Strategies:**

- **EDS-1 Employment** - Support and encourage new job creation, job retention, workforce development for low- and moderate-income residents.
- **EDS-2 Financial Assistance** - Support the expansion, growth and new development of business and commercial enterprise through technical assistance programs, low interest financing and façade improvement programs.
- **EDS-3 Redevelopment Program** - Plan and promote the development and redevelopment of vacant commercial and industrial sites and facilities.

#### **ADMINISTRATION, PLANNING, MANAGEMENT PRIORITY (High priority)**

There is a continuing need for sound planning, administration, management, and oversight of Federal, State, and local funded programs.

##### **Goals/Strategies:**

- **AMS-1 Overall Coordination** - Provide program management and oversight for the successful administration of Federal, State, and local funded programs, including planning services for special studies, annual action plans, five year consolidated plans, substantial amendments, consolidated annual performance and evaluation reports, environmental review and clearance, fair housing, and compliance with all Federal, State, and local laws and regulations.

- **AMS-2 Special Studies/Management** - Provide and promote funds to assist with the development of special studies, plans, and management activities related to these activities.
- **AMS-3 Fair Housing** - Provide funds for training, education, outreach, and monitoring to affirmatively further fair housing in the City of Johnstown.

### 3. Evaluation of past performance

***This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.***

The City of Johnstown has a good performance record with HUD and regularly meets its established performance standards. Each year the City prepares a Consolidated Annual Performance and Evaluation Report (CAPER). This report is submitted to HUD within ninety (90) days after the start of the next program year. Copies of the FY 2020 CAPER are available for review at the City of Johnstown's Department of Community and Economic Development Offices. The FY 2020 CAPER, which was the first CAPER for the FY 2020-2024 Five Year Consolidated Plan, was submitted to HUD by June 28, 2021. In the FY 2020 CAPER, the City of Johnstown expended 74.26% of its CDBG funds to benefit low- and moderate-income persons. The City expended/obligated 3.46% of its funds during the FY 2020 CAPER period on public services, which is below the statutory maximum of 15%. The City expended/obligated 19.48% of its funds during this CAPER period on Planning and Administration, which is less than the statutory maximum of 20%. As of June 6, 2021, the City of Johnstown had a drawdown ratio of 3.44, which is over the maximum 1.5 ratio. The City of Johnstown created a workout plan to address this issue and intends to expend enough CDBG funds to be under the maximum 1.5 ratio by the next timeliness test. The HOME program is being administered in a timely manner and in accordance with applicable activity limitations and match requirements.

### 4. Summary of Citizen Participation Process and consultation process

***Summary from citizen participation section of plan.***

The first step of the planning process for the FY 2021 Annual Action Plan started with holding a public hearing to obtain resident input on the needs of the City of Johnstown. The needs hearing was held virtually on Friday, May 21, 2021 at 12:00 PM. The needs hearing notice was published on Monday, May 10, 2021 in the "The Tribune-Democrat." At the public hearing, residents had the opportunity to give their input and their thoughts on the needs in the City of Johnstown and how the CDBG and HOME funds should be spent to benefit low- and moderate-income persons. This provided the residents, agencies and organizations with the opportunity to discuss the City's CDBG and HOME Programs and to provide suggestions for future CDBG and HOME Programs priorities and activities.

The FY 2021 Annual Action Plan was on public display beginning Monday, July 12, 2021 through Tuesday, August 10, 2021 at the following locations in the City and on the City's website (<http://www.cityofjohnstownpa.net/>):

- **City Hall** – 401 Main Street, Johnstown, PA 15901
- **Cambria County Public Library** – 248 Main Street, Johnstown, PA 15901
- **The Johnstown Housing Authority** – 501 Chestnut Street, Johnstown, PA 15906

The following schedule was used in the preparation of the FY 2021 Annual Action Plan:

- **Publish First Public Hearing in the Newspaper** – Monday, May 10, 2021
- **First Public Hearing** – Friday, May 21, 2021 at 12:00 PM
- **Publish Second Public Hearing Notice and that Annual Action Plan is on Display** – Friday, July 9, 2021
- **FY 2021 Annual Action Plan goes on Display** – Monday, July 12, 2021
- **Second Public Hearing** – Thursday, August 5, 2021 at 12:00 PM
- **End of FY 2021 Annual Action Plan on Display** – Tuesday, August 10, 2021
- **City Council Adoption of the FY 2019 Annual Action Plan** – Wednesday, August 11, 2021
- **FY 2021 Annual Action Plan submitted to HUD Pittsburgh Office** – On or before Saturday, August 14, 2021
- **Program Year Begins** – April 1, 2021

#### **Substantial Amendment # 1:**

The City of Johnstown placed the Substantial Amendment on public display from Thursday, November 4, 2021 through Friday, December 3, 2021. The City held a Public Hearing on the Substantial Amendment on Thursday, November 18, 2021 at 12:30 PM in Conference Room 202, 2<sup>nd</sup> Floor, City Hall, 401 Main Street, Johnstown, PA 15901. The purpose of the Public Hearing was to present the Substantial Amendment to the residents for the FY 2019, FY 2020, and FY 2021 CDBG funds.

#### **Substantial Amendment # 2:**

The City of Johnstown placed the Substantial Amendment on public display from Monday, March 11 through Tuesday, April 9, 2024. The City held a Public Hearing on the Substantial Amendment on Tuesday, April 2, 2024 at 5:00 PM in the City Council Chambers, City Hall, 401 Washington Street, Johnstown, PA 15901. The purpose of the Public Hearing was to present the Substantial Amendment to the residents for the FY 2020, FY 2021, FY 2022, and FY 2023 CDBG funds.

#### **Substantial Amendment # 3:**

The City of Johnstown placed the Substantial Amendment on public display from Monday, April 13 through Tuesday, May 12, 2026. The City held a Public Hearing on the Substantial Amendment on Tuesday, May 7, 2026 at 5:30 PM in the City Council Chambers, City Hall, 401 Washington Street, Johnstown, PA 15901. The purpose of the Public Hearing was to present the Substantial

Amendment to the residents for the FY 2019, 2020, 2021, 2022, 2023, 2024, and 2025 CDBG and HOME funds.

## 5. Summary of public comments

*This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.*

The City of Johnstown held its First Public Hearing on Friday, May 21, 2021 at 12:00 PM. No comments were received at the first public hearing. The virtual public hearing was opened with the introduction of the City's consultants, Urban Design Ventures. Urban Design Ventures staff went over the schedule, overview of the Annual Action Plan process, eligible and ineligible projects, and then prior year performances. Then opened the public hearing for comments. Once no comments were received, the meeting was closed.

The FY 2021 Annual Action Plan was placed on public display from Monday, July 12, 2021 through Tuesday, August 10, 2021. A Second Public Hearing was scheduled on Thursday, August 5, 2021 at the Second Floor Conference Room in City Hall.

The Citizen Participation section of the Annual Action Plan includes the newspaper notices, sign-in sheets, meeting agendas, and the summary minutes from both of the public hearings.

### **Substantial Amendment # 1:**

At the Public Hearing, the City did not receive any comments on the Substantial Amendment.

### **Substantial Amendment # 2:**

At the Public Hearing, the City did not receive any comments on the Substantial Amendment.

## 6. Summary of comments or views not accepted and the reasons for not accepting them

All of the comments were accepted and the requests for funding were incorporated into the FY 2021 CDBG and HOME Programs.

### **Substantial Amendment # 1:**

All comments and suggestions that were received to date have been accepted and incorporated into the planning document.

### **Substantial Amendment # 2:**

All comments and suggestions that were received to date have been accepted and incorporated into the planning document.

## 7. Summary

The FY 2021 Annual Action Plan for the City of Johnstown includes the City's CDBG and HOME Programs and outlines which activities the City will undertake during the program year beginning April 1, 2021 and ending March 31, 2022. This is the City's second year of the FY 2020-2024 Five-Year Consolidated Plan.

During the FY 2021 Program Year, the City of Johnstown, Pennsylvania will receive the following Federal financial resources:

- FY 2021 CDBG Funds - \$1,309,142.00
- CDBG Program Income - \$60,000.00\*
- FY 2021 HOME Funds - \$243,585.00
- HOME Program Income - \$0.00
- **Total: \$1,612,727.00**

*\*Note: The CDBG receives Program Income from its loan programs. Loan repayments are deposited back into a revolving loan account from which they were allocated.*

During the FY 2021 CDBG and HOME Program Year, the City of Johnstown proposes to address the following priority need categories and goals/strategies from the FY 2020-2024 Five Year Consolidated Plan:

- HSS-1 Housing Rehabilitation
- HSS-2 Homeownership
- HSS-3 Housing Construction/Rehabilitation
- HSS-5 Fair Housing
- HMS-1 Operation/Support
- CDS-1 Community Facility
- CDS-4 Public Services
- CDS-5 Nutritional Services
- CDS-6 Clearance/Demolition
- CDS-7 Public Safety
- EDS-1 Employment
- EDS-2 Financial Assistance
- AMS-1 Overall Coordination
- AMS-3 Fair Housing

There was one (1) needs hearing held on Friday, May 21, 2021 and another public hearing was held to obtain public comments on the “draft plan”. The “draft plan” was on public display for a period of 30 days. All comments that were received are included in the Exhibits Section - Citizen Participation. In addition, the City had received applications requesting CDBG and HOME funds. Applications were due to the City by 4:00 PM on Friday, May 28, 2021. These applications were reviewed and considered for funding. Through the citizen participation process, the City uses resident input to develop how the plan will best serve the needs of the low- and moderate-income population and to reach its goals of the Five Year Consolidated Plan.

The first virtual needs public hearing was held on Friday, May 21, 2021 at 12:00 PM prevailing time. The advertisement was published on Monday, May 10, 2021 in the "The Tribune-Democrat." This ad also informed the public about the availability of CDBG and HOME funding applications and the due date. The information for eligibility for the CDBG and HOME programs was found in the RFPs that were provided to non-profits and other public and private agencies for request for funding.

The “draft” FY 2021 Annual Action Plan was on public display beginning Monday, July 12, 2021 through Tuesday, August 10, 2021 at the following locations in the City and on the City’s website (<http://www.cityofjohnstownpa.net/>):

- **City Hall** – 401 Main Street, Johnstown, PA 15901
- **Cambria County Public Library** – 248 Main Street, Johnstown, PA 15901
- **The Johnstown Housing Authority** – 501 Chestnut Street, Johnstown, PA 15906

Another ad was published in the “Tribune Democrat” on Friday, July 9, 2021 to inform the public that the “draft plan” was on public display, and that a second public hearing would be held to obtain public comments on the “draft plan” on Thursday, August 5, 2021 at noon, prevailing time, in the Second Floor Conference Room, City Hall, 401 Main Street, Johnstown, PA.

Both newspaper ads and public hearings targeted outreach to the following City residents: minorities; persons with disabilities; non-targeted/broad community; residents of public and assisted housing; and agencies/organizations. In addition, the newspaper ads were posted at the Housing Authority Communities and at their Administration Office to reach residents of public and assisted housing.

Upon completion of the 30-day comment period, the City of Johnstown submitted the FY 2021 Annual Action Plan to the U.S. Department of Housing and Urban Development Pittsburgh Office on or before Saturday, August 15, 2021.

### **Substantial Amendment # 1:**

City Council approved the Substantial Amendment on Wednesday, December 8, 2021 and the FY 2021 Annual Action Plan was re-submitted to HUD.

- **CD-21-10 Economic Development** - Reduce the budget for this CDBG-funded project/activity from \$407,067.00 to \$307,067.00 to reallocate \$100,000.00 to a new CDBG project/activity.
- **CD-21-16 Non-Profit Capital Improvement Assistance** - Create a new CDBG-funded activity under Public Facility Improvements to be used to fund the Non-Profit Capital Improvement Assistance Program. This will be funded from FY 2021 CDBG funds in the amount of \$100,000.00.

Copies of the Substantial Amendment were on public display for viewing by the public for a period of 30 days beginning on Thursday, November 4, 2021 and ending Friday, December 3, 2021 at City of Johnstown's website <http://cityofjohnstownpa.net>.

#### **Substantial Amendment # 2:**

City Council approved the Substantial Amendment on Wednesday, April 10, 2024 and the FY 2021 Annual Action Plan was re-submitted to HUD.

- **CD-21-01 Owner Occupied Housing Rehabilitation (CDBG).** Reduce this project/activity budget line-item by \$35,520.48 and reallocate that amount of \$35,520.48 in CDBG funds to a new project/activity.
- **CD-21-02 First Time Homebuyer Rehabilitation Assistance.** Reduce this project/activity budget line-item by \$125,000 and reallocate that amount of \$125,000 in CDBG funds to a new project/activity.
- **CD-21-03 First Time Homebuyer Closing Cost Assistance.** Delete this project/activity in its entirety and reallocate a total of \$12,000 in CDBG funds to a new project/activity.
- **CD-21-07 Sewer Lateral Line Replacement.** Reduce this project/activity budget line-item by \$14,609.69 and reallocate that amount of \$14,609.69 in CDBG funds to a new project/activity.
- **CD-21-10 Economic Development.** Reduce this project/activity budget line-item by \$196,568 and reallocate that amount of \$196,568 in CDBG funds to a new project/activity.
- **CD-21-11 CDBG Administration.** Reduce this project/activity budget line-item by \$217,945.46 and reallocate that amount of \$217,945.46 in CDBG funds to a new project/activity.

- **CD-21-17 Fire Equipment - Fire Truck.** Create a new project/activity with a budget line-item of \$601,643.63. CDBG funds will be used to purchase a Ladder Truck for the City of Johnstown Fire Department. This is a multi-year activity.

Copies of the Substantial Amendment were on public display for viewing by the public for a period of 30 days beginning on Monday, March 11, 2024 and ending Tuesday, April 9, 2024 at City of Johnstown's website <http://johnstownpa.gov>.

### **Substantial Amendment # 3:**

City Council approved the Substantial Amendment on Wednesday, May 7, 2026 and the and the FY 2021 Annual Action Plan was re-submitted to HUD.

- **HOME-21-14 CHDO Set-Aside.** Delete this project/activity in its entirety and reallocate a total of \$36,551 in HOME funds to a new project/activity.
- **HOME-21-15 Owner-Occupied Housing Rehabilitation (HOME).** Delete this project/activity in its entirety and reallocate a total of \$182,689 in HOME funds to a new project/activity.
- **CD-21-18 Cypress Avenue Park.** Create a new project/activity with a budget amount of \$600 in unallocated CDBG funds. This is a multi-year activity. The CDBG funds will be used to develop a new recreation area on the former Cypress Ave. School site in the Moxham neighborhood. Funds will be used to pay for the following items: professional fees, resurfacing the area with asphalt, installing interior and exterior fencing, stormwater management, retaining walls, walking paths, sporting areas with equipment (for tennis, pickleball, basketball, bocce, etc.), playground equipment, pavilions, benches, trash cans, lighting, etc.
- **HOME-21-19 Homebuyer Assistance Program.** Create a new project/activity with a budget amount of \$219,240 to provide HOME funds to be used to provide deferred, forgivable loans to qualified homebuyers who require down-payment and closing cost assistance toward the purchase of their home and who wish to buy a house located within the City of Johnstown.

Copies of the Substantial Amendment were on public display for viewing by the public for a period of 30 days beginning on Monday, April 13, 2026 and ending on Tuesday, May 12, 2026 at City of Johnstown's website <http://johnstownpa.gov> and the following locations:

- **City Hall** - 401 Main Street, Room 200, Johnstown, PA 15901

- **Cambria County Public Library** - 248 Main Street, Johnstown, PA 15901
- **Johnstown Housing Authority** - 501 Chestnut Street, Johnstown, PA 15906

DRAFT

**PR-05 Lead & Responsible Agencies – 91.200(b)**

**1. Agency/entity responsible for preparing/administering the Consolidated Plan**

*Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.*

Agency Role	Name	Department/Agency
Lead Agency	City of Johnstown	Department of Community and Economic Development
CDBG Administrator	City of Johnstown	Department of Community and Economic Development
HOME Administrator	City of Johnstown	Department of Community and Economic Development

**Table 1 – Responsible Agencies**

**Narrative (optional)**

The City of Johnstown Department of Community and Economic Development is the administrating agency for the CDBG and HOME programs. The Department of Community and Economic Development prepares the Five Year Consolidated Plan, Annual Action Plans, Environmental Review Records (ERR’s), the Consolidated Annual Performance Evaluation Reports (CAPER), monitoring, pay requests, contracting, and oversight of the programs on a day to day basis. In addition, the City of Johnstown has a private planning consulting firm available to assist the City on an as needed basis.

**Consolidated Plan Public Contact Information**

Mr. John Dubnansky  
 Director, Community and Economic Development  
 City of Johnstown  
 401 Main Street  
 Johnstown, PA 15901  
 (P) 814.539.2504 Ext. 110  
 (F) 814.410.0991  
 (E) [jdubnansky@cojtn.com](mailto:jdubnansky@cojtn.com)  
<http://www.cityofjohnstowpa.net>

**AP-10 Consultation – 91.100, 91.200(b), 91.215(I)****1. Introduction**

While preparing the FY 2021 Annual Action Plan, the City of Johnstown consulted with the Johnstown Housing Authority, social services agencies, housing providers, and members of the Eastern Pennsylvania CoC's South Central Regional Homeless Advisory Board (RHAB), which includes nine (9) counties in South Central Pennsylvania, including Cambria County.

**Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))**

The City of Johnstown works with the following agencies to enhance coordination:

- **City of Johnstown, Department of Community and Economic Development (DCED)** - oversees the CDBG and HOME programs.
- **Johnstown Housing Authority** - oversees the Section 8 Housing Choice Voucher Program, improvements to public housing communities, and the development of scattered site affordable housing.
- **Social Services Agencies** - provides services to address the needs of low- and moderate-income persons.
- **Housing Providers** - rehabilitates and develops affordable housing for low- and moderate-income families and individuals.
- **Eastern Pennsylvania CoC - South Central RHAB** - oversees the Continuum of Care Network for Central Pennsylvania for the following counties: Adams, Bedford, Blair, Cambria, Centre, Franklin, Fulton, Huntingdon, Somerset.

A part of the CDBG and HOME application planning process, local agencies, and organizations were invited to submit proposals for CDBG and HOME funds for eligible activities. These groups participate in the planning process by attending the public hearings and submission of funding applications.

**Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.**

The City of Johnstown is part of the Eastern PA CoC, South Central Regional Homeless Advisory Board (RHAB), which oversees the Continuum of Care Network for Central Pennsylvania for thirty-

three (33) counties. Cambria County agencies in the CoC, which serve the City of Johnstown, include the Cambria County Redevelopment Authority, Northern Cambria Community Development Corporation, the Community Action Partnership of Cambria County, Catholic Charities, Salvation Army, Southwestern Pennsylvania Legal Services, and the Women's Help Center.

CoC standing committees, membership, and functions are defined in the Governance Charter. Committee members are recruited by the Board or by the Committee and are drawn from the CoC and community-at-large to provide needed expertise. Key to meeting the goals of Opening Doors, which is the nation's first comprehensive federal strategy to prevent and end homelessness, include: 1) Data Management, Collection, and Outcomes Committee, which develops and maintains a system for tracking CoC performance outcomes and progress in meeting goals of Opening Doors; 2) a Funding Committee, which develops ranking criteria; reviews and ranks projects; and determines a reallocation strategy to best meet the Opening Doors goals; and 3) an Ad Hoc Coordinated Entry Committee, which works with a consultant to oversee Coordinated Entry planning and provides tools for the CoC to meet Opening Doors goals.

The CoC solicits and considers a full range of opinions through the five (5) Regional Homeless Advisory Board (RHABs) monthly meetings and semi-annual full CoC meetings. Both forums provide opportunities for knowledgeable persons to provide input and assistance in ending homelessness. The RHAB Co-Chairs represent multiple interest groups including: CDBG Jurisdictions, Public Housing Authorities, domestic violence service providers, Veterans, youth service providers, Community Action Partnerships (CAP), homeless service providers, and faith-based organizations.

The Eastern PA CoC intends to release RFPs for Rapid Rehousing and Permanent Supportive Housing projects once HUD releases their 2021 NOFA application. In addition, HUD has added the category of Joint Transitional Rapid Rehousing that combines elements of both Rapid Rehousing and Permanent Supportive Housing. The CoC will also accept applications for Joint Transitional Rapid Rehousing. The CoC set "threshold" requirements for all new projects, including: Housing First priority; providing assistance with Mainstream Benefits; experience with the population proposed to be served; cost-effective; and client-centered/culturally competent services. Projects prioritized included those proposed in communities where significant TH resources were reallocated, and those targeting one or more "Opening Doors" populations.

The CoC collaborated with twelve (12) of thirteen (13) Consolidated Plan Jurisdictions. Pennsylvania's Department of Community and Economic Development (PA-DCED), the Collaborative Applicant, covers thirty (30) of forty-two (42) CoC Preliminary Pro Rata Need (PPRN) Geographies. PA-DCED uses web-based forums for annual meetings with Regional Housing Advisory Committees (RHACs). The RHACs include state grantees, housing officials, developers, nonprofits, CoC Chairs and PA-DCED staff. As part of the citizen participation process, members of the CoC receive notice of public meetings, documents available for review, and citizen

comment periods. The County and City Consolidated Plan Jurisdictions follow the Consolidated Plan guidelines for consultation, including interviews, surveys and focus groups with stakeholders that are knowledgeable about homelessness in their communities.

**Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS**

The South Central Regional Homeless Advisory Board (RHAB) comprises a diverse set of representative stakeholders throughout the region, including many social service and governmental organizations. The RHAB identifies regional and local homeless issues; coordinates regional planning; identifies regional housing gaps and needs, strategies, and priorities; provides input for Supportive Services for Veterans Families (SVF) and Emergency Solutions Grants (ESG) applications; participates in completion of the CoC application; monitors Homeless Management Information Systems (HMIS) participation and implementation; and coordinates the Point in Time (PIT) count and AHAR.

Most ESG funding for the Eastern PA CoC is allocated by PA-DCED. The CoC participated in developing priorities, target populations, outcome measures, and evaluation processes for ESG, including prioritizing Rapid Rehousing. They also had input on the development of the scoring tool used to select ESG proposals for funding. Each year, they provide input on applicants, including: CoC participation, coordination with other providers, and capacity. PA-DCED, as the Collaborative Applicant and HMIS Lead, has access to Point in Time Count (PITC) and Homeless Management Information System (HMIS) data. Coordination between the CoC and ESG funding will be furthered through CoC/ESG strategic planning.

Other than CoC, ESG, Housing Choice Voucher Programs and Public Housing, there are other subsidized or low-income housing opportunities that exist within the CoC that target persons experiencing homelessness. Multiple funding sources are being used in the Eastern PA CoC to provide affordable housing for persons experiencing homelessness including: State Pennsylvania Housing Affordability and Rehabilitation Enhancement Fund (PHARE) funds through the Pennsylvania Housing Trust Fund, Low Income Housing Tax Credit (LIHTC), Federal Home Loan Bank Affordable Housing Program (AHP), Section 811 Rental Assistance, and additional resources planned through the PA Department of Human Services Five Year Housing Plan targeting homeless, which includes expanding affordable housing and housing services funded through Medicaid.

Recipients of ESG in Cambria County include the Cambria County Redevelopment Authority, Community Action Partnership of Cambria County, Catholic Charities of Cambria County, and the

Women's Help Center. The Cambria County Redevelopment Authority administers the ESG Grant for Cambria County.

Throughout different times of the year, the CoC and the HMIS lead work together to assess data quality throughout the CoC. This includes working on Annual Homeless Assessment Report (AHAR) submission, the PIT count, project review/ranking, and working with individual programs while completing their Annual Performance Reports (APRs). Participation among Emergency Shelter (ES) providers in HMIS remains the most significant challenge. This is most significantly related to the lack of participation among non-HUD funded volunteer/faith-based ES, as well as the lack of participation among providers of seasonal shelters and hotel/motel vouchers. According to the Eastern PA CoC, the largest overall barrier to HMIS-participation remains non-HUD funded volunteer and faith-based operated projects and VA-funded projects, such as VASH. Additional outreach to volunteer and faith-based organizations will occur through the implementation of coordinated entry. Increased engagement and education among these groups should lead to increased HMIS participation. The CoC will work with Veterans to improve participation among VA-funded projects. In regards to VASH, the CoC built a new bed/voucher-based process within the CoC's HMIS and will begin piloting this enhancement with Public Housing Authorities.

- 2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities**

**Table 2 – Agencies, groups, organizations who participated**

1.	Agency/Group/Organization	Johnstown
	Agency/Group/Organization Type	Housing Services-Employment Service-Fair Housing Agency - Managing Flood Prone Areas Agency - Management of Public Land or Water Resources Agency - Emergency Management Other government - Local Planning organization Grantee Department
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Non-Homeless Special Needs Market Analysis Economic Development Anti-poverty Strategy Lead-based Paint Strategy Community Development Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City's Departments of Community and Economic Development and City Management were interviewed for their input on the housing needs, homeless needs, non-homeless special needs, community development, and economic development needs and goals for the City of Johnstown.

2.	<b>Agency/Group/Organization</b>	<b>Johnstown Housing Authority</b>
	<b>Agency/Group/Organization Type</b>	Housing PHA Services - Housing Other government - Local Planning organization
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Public Housing Needs Non-Homeless Special Needs Market Analysis Anti-poverty Strategy Community Development Strategy
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Johnstown Housing Authority was contacted to determine the housing needs of its very low-income clients. The City reviewed its program and funded activities that met the goals and objectives as outlined in the City's Five Year Consolidated Plan to address these housing needs.
3.	<b>Agency/Group/Organization</b>	<b>Eastern PA CoC - Regional Homeless Advisory Board (South Central-RHAB)</b>
	<b>Agency/Group/Organization Type</b>	Services-homeless Publicly Funded Institution/System of Care Regional organization Correctional Facilities

<p><b>What section of the Plan was addressed by Consultation?</b></p>	<p>Homeless Needs - Chronically homeless                  Homeless Needs - Families with children                  Homelessness Needs - Veterans                  Homelessness Needs - Unaccompanied youth                  Homelessness Strategy                  Anti-poverty Strategy                  Community Development Strategy</p>
<p><b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b></p>	<p>The Eastern PA CoC South Central-RHAB was contacted and presented the homeless needs in the region, Point In Time Survey results, and 2021 CoC funding amounts.</p>
<p>4.</p>	<p><b>Agency/Group/Organization</b></p>
<p><b>Southwestern Pennsylvania Legal Services, Inc.</b></p>	
<p><b>Agency/Group/Organization Type</b></p>	<p>Housing                  Services - Housing                  Service-Fair Housing                  Regional organization                  Planning organization</p>
<p><b>What section of the Plan was addressed by Consultation?</b></p>	<p>Housing Need Assessment                  Non-Homeless Special Needs                  Fair Housing Strategy</p>
<p><b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b></p>	<p>Southwestern Pennsylvania Legal Services was contacted to determine the Fair Housing needs of the City. The City reviewed its program and funded activities that met the goals and objectives as outlined in the City's Five Year Consolidated Plan to address these fair housing needs.</p>

5.	<b>Agency/Group/Organization</b>	<b>Johnstown Redevelopment Authority</b>
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Planning organization Business and Civic Leaders
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Market Analysis Economic Development Anti-poverty Strategy Community Development Strategy
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	The City of Johnstown Redevelopment Authority was contacted to determine the housing and community development needs of residents of the City of Johnstown.
6.	<b>Agency/Group/Organization</b>	<b>Cambria County Redevelopment Authority</b>
	<b>Agency/Group/Organization Type</b>	Housing Services-homeless Planning organization
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Anti-poverty Strategy
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Cambria County Redevelopment Authority was contacted to determine the homeless, housing and community development needs of residents of the City of Johnstown.

7.	<b>Agency/Group/Organization</b>	<b>Cambria County Behavioral Health</b>
	<b>Agency/Group/Organization Type</b>	Services-Children Services-Persons with Disabilities Services-Health Other government - County
	<b>What section of the Plan was addressed by Consultation?</b>	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Anti-poverty Strategy Community Development Strategy
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Cambria County Behavioral Health was contacted to determine health and community development priorities in the City of Johnstown.
8.	<b>Agency/Group/Organization</b>	<b>Catholic Charities</b>
	<b>Agency/Group/Organization Type</b>	Services-homeless Services-Health Services - Victims Regional organization Planning organization

	<p><b>What section of the Plan was addressed by Consultation?</b></p>	<p>Housing Need Assessment                  Homeless Needs - Chronically homeless                  Homeless Needs - Families with children                  Homelessness Needs - Veterans                  Homelessness Needs - Unaccompanied youth                  Homelessness Strategy                  Non-Homeless Special Needs                  Anti-poverty Strategy                  Community Development Strategy</p>
	<p><b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b></p>	<p>Catholic Charities was contacted and presented the homeless needs in the City and the region. The City reviewed the CDBG funding application and funded the activity because it met the goals and strategies as outlined in the Five Year Consolidated Plan.</p>
<p>9.</p>	<p><b>Agency/Group/Organization</b></p>	<p><b>Johnstown Area Regional Industries</b></p>
	<p><b>Agency/Group/Organization Type</b></p>	<p>Services-Employment                  Regional organization                  Planning organization                  Business Leaders                  Business and Civic Leaders</p>
	<p><b>What section of the Plan was addressed by Consultation?</b></p>	<p>Economic Development                  Anti-poverty Strategy                  Community Development Strategy</p>
	<p><b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b></p>	<p>Johnstown Area Regional Industries was contact to determine economic development and workforce priorities.</p>

10.	Agency/Group/Organization	<b>The Learning Lamp</b>
	Agency/Group/Organization Type	Services-Children Services-Education Child Welfare Agency
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Anti-poverty Strategy Community Development Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Learning Lamp was contacted to determine community development priorities in the City of Johnstown. The Learning Lamp submitted two (2) funding application. The City reviewed the CDBG funding application and funded the public service activity because it met the goals and strategies outlined in the Five Year Consolidated Plan.
11.	Agency/Group/Organization	<b>PA Department of Health</b>
	Agency/Group/Organization Type	Services-Health Health Agency Other government - State Lead Based Paint
	What section of the Plan was addressed by Consultation?	Lead-based Paint Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City consulted the Childhood Lead Surveillance Annual Report released by the Pennsylvania Department of Health. The data identified in the Report is incorporated in the Annual Action Plan.
12.	Agency/Group/Organization	<b>Northern Cambria County Development Corporation (NCCDC)</b>
	Agency/Group/Organization Type	Housing Services - Housing

	What section of the Plan was addressed by Consultation?	Housing Need Assessment
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	NCCDC was contacted to determine housing needs in the City of Johnstown.
13.	Agency/Group/Organization	<b>Verizon</b>
	Agency/Group/Organization Type	Services - Broadband Internet Service Providers Services - Narrowing the Digital Divide Business Leaders
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy Community Development Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Verizon internet plans were examined to see the services they offer for City residents.
14.	Agency/Group/Organization	<b>Comcast/Xfinity</b>
	Agency/Group/Organization Type	Services - Broadband Internet Service Providers Services - Narrowing the Digital Divide Business Leaders
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy Community Development Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Xfinity/Comcast internet plans were examined to see the services they offer for City residents.

**Identify any Agency Types not consulted and provide rationale for not consulting**

All known agency types were consulted and contacted during the planning process.

**Other local/regional/state/federal planning efforts considered when preparing the Plan**

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
<b>Continuum of Care</b>	Eastern Pennsylvania South Central Regional Homeless Advisory Board (Central-RHAB)	They are incorporated in the Five Year Consolidated Plan and the Annual Action Plans.
<b>PHA Five Year Plan and Annual Plan</b>	Johnstown Housing Authority	They are incorporated in the Five Year Consolidated Plan and the Annual Action Plans.
<b>City of Johnstown Comprehensive Plan</b>	City of Johnstown	They are incorporated in the Five Year Consolidated Plan and the Annual Action Plans.
<b>Cambria County Comprehensive Plan</b>	Cambria County	They are incorporated in the Five Year Consolidated Plan and the Annual Action Plans.
<b>City of Johnstown Master Plan, iCity</b>	City of Johnstown	They are incorporated in the Five Year Consolidated Plan and the Annual Action Plans.
<b>Sixth Amended Recovery Plan</b>	City of Johnstown	They are incorporated in the Five Year Consolidated Plan and the Annual Action Plans.
<b>Revitalization Strategy for the City of Johnstown</b>	City of Johnstown	They are incorporated in the Five Year Consolidated Plan and the Annual Action Plans.
<b>Johnstown 20/20: Report and Recommendations</b>	City of Johnstown	They are incorporated in the Five Year Consolidated Plan and the Annual Action Plans.
<b>2018 Childhood Lead Surveillance Annual Report</b>	PA Department of Health	The data is incorporated in the Five Year Consolidated Plan and the Annual Action Plans.
<b>Broadband Enhancement Plan</b>	Commonwealth of Pennsylvania	They are incorporated in the FY 2020-2024 Five Year Consolidated Plan and the Annual Action Plans.

**Table 3 – Other local / regional / federal planning efforts**

**Narrative (optional)**

The City of Johnstown has consulted and coordinated with various agencies and organizations city-wide, county-wide, and Commonwealth-wide. A culmination of these efforts has resulted in the development of the City's FY 2021 Annual Action Plan.

The Johnstown Department of Community and Economic Development is the administrating agency for the CDBG and HOME programs. Close coordination is maintained with other City departments such as the Public Works and Recreation, Administration, Police and Fire Departments, as well as County departments such as the Cambria County Redevelopment Authority, Johnstown Housing Authority, Greater Johnstown/Cambria County Chamber of Commerce, Johnstown Area Regional Industries (JARI), Johnstown Redevelopment Authority, the Eastern PA Continuum of Care, and Cambria County Behavioral Health/Intellectual Disabilities Programs. Coordination with various non-profit organizations, such as Cambria County Redevelopment Authority, the Community Action Partnership of Cambria County, Catholic Charities, the United Way, Southwestern Pennsylvania Legal Services, and the Women's Help Center helped aid the planning process and develop priorities. The City works closely with the Cambria County Commissioners and County staff to address projects and activities that extend beyond the City limits. The City and the County agencies have a good working relationship.

DCED works with the Eastern PA CoC for coordinating Con Planning, CoC strategic planning and ESG policies/priorities/allocations. A partnership of Cambria County Behavioral Health and the Greater Johnstown Landlord Association administers the ESG (Emergency Solutions Grant) for Cambria County.

**AP-12 Participation – 91.105, 91.200(c)****1. Summary of citizen participation process/Efforts made to broaden citizen participation****Summarize citizen participation process and how it impacted goal-setting**

The FY 2021 Annual Action Plan has many components which include citizen participation. There was one (1) needs hearings held and another public hearing to obtain public comments on the “draft plan” which was on public display. All these comments are included in the Exhibits Section - Citizen Participation. In addition, the City had CDBG and HOME funding request applications. These applications were reviewed and considered for funding. Through the citizen participation process, the City uses resident input to develop how the plan will serve the low- and moderate-income population needs and to reach its goals of the Five Year Consolidated Plan.

**Substantial Amendment # 1:**

The City put the “draft” FY 2021 Annual Action Plan – Substantial Amendment on public display on the City’s website: <http://cityofjohnstownpa.net>.

The display period started on Thursday, November 4, 2021 and ended Friday, December 3, 2021 for a 30 day public display period. A public hearing was held on Thursday, November 18, 2021 at 12:30 P.M. to discuss the proposed substantial amendment and solicit resident comments. Upon completion of the public comment period, the City of Johnstown submitted the FY 2021 Annual Action Plan – Substantial Amendment to the U.S. Department of Housing and Urban Development Pittsburgh Office on or before Friday, December 17, 2021.

In order to broaden citizen participation, the City placed the Draft FY 2021 Annual Action Plan – Substantial Amendment on its website to solicit public comments.

**Substantial Amendment # 2:**

The City put the “draft” FY 2021 Annual Action Plan - Substantial Amendment on public display on the City’s website: <http://johnstownpa.gov>.

The display period started on Monday, March 11 and ended Tuesday, April 9, 2024. A Public Hearing was held on Tuesday, April 2, 2024 at 5:00 PM in the City Council Chambers, City Hall, 401 Washington Street, Johnstown, PA 15901 to discuss the proposed substantial

amendment and solicit resident comments. Upon completion of the public comment period, the City of Johnstown submitted the FY 2021 Annual Action Plan – Substantial Amendment to the U.S. Department of Housing and Urban Development Pittsburgh Office on or before Thursday, April 18, 2024

In order to broaden citizen participation, the City placed the Draft FY 2021 Annual Action Plan – Substantial Amendment #2 on its website to solicit public comments.

### **Substantial Amendment # 3:**

The City put the “draft” FY 2021 Annual Action Plan – Substantial Amendment No. 3 on public display on the City’s website: <https://johnstownpa.gov/> and at the following locations:

- **City Hall** - 401 Main Street, Room 200, Johnstown, PA 15901
- **Cambria County Public Library** - 248 Main Street, Johnstown, PA 15901
- **Johnstown Housing Authority** - 501 Chestnut Street, Johnstown, PA 15906

The display period started on Monday, April 13, 2026 through Tuesday, May 12, 2026 for a period of 30 days. An in-person public hearing was held on Thursday, May 7, 2026 at 5:30 p.m. to discuss the proposed substantial amendment and solicit resident comments. Upon completion of the public comment period, the City of Johnstown submitted the FY 2021 Annual Action Plan – Substantial Amendment # 3 to the U.S. Department of Housing and Urban Development Pittsburgh Office on or before Wednesday, May 20, 2026.

In order to broaden citizen participation, the City placed the Draft FY 2021 Annual Action Plan – Substantial Amendment #3 on its website to solicit public comments.

**Citizen Participation Outreach**

#	Mode of Outreach	Target of Outreach	Summary of Response / Attendance	Summary of Comments Received	Summary of Comments Not Accepted and Reasons	URL (If applicable)
1.	<b>Newspaper Ad # 1</b>	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing Agencies/Organizations	The needs public hearing notice was published on Monday, May 10, 2021 in the "Tribune-Democrat." A copy can be found in the Citizen Participation Section of the Annual Action Plan.	None.	None.	Not Applicable.
2.	<b>Public Meeting # 1</b>	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing Agencies/Organizations	The First Public Hearing was held on Friday, May 21, 2021. See first public hearing minutes in the summaries and the sign-in sheets.	See first public hearing minutes in the Citizen Participation section of the Plan.	None.	Not Applicable.
3.	<b>Funding Applications</b>	Agencies/ Organizations	The City published a notice in the local newspaper on Monday, May 10, 2021 that non-profit funding applications were available for pickup at the Community and Economic Development Office. The notice advised the public that funding applications were due by 5:00 PM on Friday, May 28, 2021.	The City received funding requests.	The City staff reviewed the funding requests, determined eligibility, and submitted their recommendations to Council for final approval.	Not Applicable.

#	Mode of Outreach	Target of Outreach	Summary of Response / Attendance	Summary of Comments Received	Summary of Comments Not Accepted and Reasons	URL (If applicable)
4.	<b>Newspaper Ad #2</b>	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing Agencies	The second public hearing notice was published on Friday, July 9, 2021 in the "Tribune-Democrat." A copy can be found in the Citizen Participation Section of the Annual Action Plan.	None.	None.	Not Applicable.
5.	<b>Public Meeting #2</b>	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing Agencies/Organizations	The Second Public Hearing was held on Thursday, August 5, 2021. See second public hearing minutes in the summaries and the sign-in sheets.	See second public hearing minutes in the Citizen Participation section of the Plan.	None.	Not Applicable.
6.	<b>Internet Outreach</b>	Non-targeted/broad community	None.	None.	None.	<a href="http://www.cityofjohnstownpa.net/">http://www.cityofjohnstownpa.net/</a>
7.	<b>Posting at the Housing Authority Communities</b>	Residents of Public and Assisted Housing	None.	None.	None.	Not Applicable.
8.	<b>Substantial Amendment # 1 - Newspaper Ad</b>	Minorities Persons with disabilities Non-targeted/broad community	The public hearing notice was published on Wednesday, November 3, 2021 in the "Tribune-Democrat." A copy can be found in the Citizen	None.	None.	Not Applicable.

#	Mode of Outreach	Target of Outreach	Summary of Response / Attendance	Summary of Comments Received	Summary of Comments Not Accepted and Reasons	URL (If applicable)
		Residents of Public and Assisted Housing Agencies/Organizations	Participation Section of the Annual Action Plan.			
9.	<b>Substantial Amendment # 1 - Public Meeting</b>	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing Agencies/Organizations	The public hearing was held on Thursday, November 18, 2021. See public hearing minutes in the summaries and the sign-in sheets.	See public hearing minutes in the Citizen Participation Section of the Annual Action Plan.	None.	Not Applicable.
10.	<b>Substantial Amendment # 1 – Internet Outreach</b>	Non-targeted/broad community	None.	None.	None.	<a href="http://www.cityofjohnstownpa.net/">http://www.cityofjohnstownpa.net/</a>
11.	<b>Substantial Amendment # 2 - Newspaper Ad</b>	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing Agencies/Organizations	The public hearing notice was published on Friday, March 8, 2024 in the “Tribune-Democrat.” A copy can be found in the Citizen Participation Section of the Annual Action Plan.	None.	None.	Not Applicable.
12.	<b>Substantial Amendment # 2 - Public Meeting</b>	Minorities Persons with disabilities Non-targeted/broad	The public hearing was held on Tuesday, April 2, 2024. See public hearing minutes in the summaries and the sign-in sheets.	See public hearing minutes in the Citizen Participation	None.	Not Applicable.

#	Mode of Outreach	Target of Outreach	Summary of Response / Attendance	Summary of Comments Received	Summary of Comments Not Accepted and Reasons	URL (If applicable)
		community Residents of Public and Assisted Housing Agencies/Organizations		Section of the Annual Action Plan.		
13.	<b>Substantial Amendment # 2 - Internet Outreach</b>	Non-targeted/broad community	None.	None.	None.	<a href="http://johnstownpa.gov">http://johnstownpa.gov</a>
14.	<b>Substantial Amendment # 3 - Newspaper Ad</b>	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing Agencies/Organizations	The public hearing notice was published on Friday, April 10, 2026 in the "Tribune-Democrat." A copy can be found in the Citizen Participation Section of the Five Year Consolidated Plan.	None.	None.	Not Applicable.
15.	<b>Substantial Amendment # 3 - Public Meeting</b>	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing Agencies/Organizations	The public hearing was held on Thursday, May 7, 2026. See public hearing minutes in the summaries and the sign-in sheets.	See public hearing minutes in the Citizen Participation Section of the Annual Action Plan.	None.	Not Applicable.
16.	<b>Substantial Amendment #</b>	Non-targeted/broad community	None.	None.	None.	<a href="http://johnstownpa.gov">http://johnstownpa.gov</a>

#	Mode of Outreach	Target of Outreach	Summary of Response / Attendance	Summary of Comments Received	Summary of Comments Not Accepted and Reasons	URL (If applicable)
	3 - Internet Outreach					

Table 4 – Citizen Participation Outreach

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## Expected Resources

### AP-15 Expected Resources – 91.220(c)(1,2)

#### Introduction

The City of Johnstown is receiving \$1,309,142 from FY 2021 CDBG funds, CDBG Program Income in the amount of approximately \$60,000 through an existing economic development revolving loan, rehab loans, and lien repayments; and HOME funds for the FY 2021 program year in the amount of \$243,585. The program year goes from April 1, 2021 through March 31, 2022.

These funds will be used to address the following priority needs: Housing; Homeless; Community Development; Economic Development; and Administration, Planning, and Management. The accomplishments of these projects/activities will be reported in the FY 2021 Consolidated Annual Performance and Evaluation Report (CAPER).

#### Substantial Amendment # 1:

The following financial resources are identified for the FY 2021 Annual Action Plan – Substantial Amendment to address the priority needs and goals/strategies identified in the City of Johnstown's Five Year Consolidated Plan.

The City will reallocate \$100,000.00 in prior year Community Development Block Grant funds.

#### Substantial Amendment # 2:

The following financial resources are identified for the FY 2021 Annual Action Plan – Substantial Amendment to address the priority needs and goals/strategies identified in the City of Johnstown's Five Year Consolidated Plan.

#### Substantial Amendment # 3:

The following financial resources are identified for the FY 2021 Annual Action Plan – Substantial Amendment #3 to address the priority needs and goals/strategies identified in the City of Johnstown's Five Year Consolidated Plan.

**Anticipated Resources**

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of Con Plan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
<b>CDBG</b>	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	1,309,142	60,000	0	1,369,142	3,855,950	Fourteen (14) projects/activities were funded based on FY 2021 CDBG allocations.
<b>HOME</b>	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	243,585	0	0	243,585	731,144	Two (2) projects/activities were funded based on FY 2021 HOME allocations.

**Table 5 - Expected Resources – Priority Table**

**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied**

In addition to the entitlement funds, the City of Johnstown anticipates the following federal resources may be available to local non-profit organizations to undertake the housing strategies identified in the Five Year Consolidated Plan.

- The Johnstown Housing Authority received \$2,463,103 in its FY 2021 Capital Fund Grant.
- \$54,803.00 in mortgage loans under First Time Homebuyer in program year 2020.
- The City is receiving \$70,000 over three years through DCED’s Keystone Community Program Grant for a Façade Improvement Program, utilizing a 50/50 match with business owners applying for funds, available to business owners in Cambria City, the Central Business District, and Old Conemaugh Borough.
- The City utilized DCED’s Neighborhood Assistance Program Tax Façade grant in the amount of \$90,000 until June 2022 for a 50/50 match with business owners applying for funds, limited to business owners in Cambria City, Old Conemaugh Borough and downtown Johnstown.
- The City is receiving \$400,000 over 4 years in Lead Hazard Control funds. The funds will be used for lead hazard mitigation in combination with the City’s Owner-Occupied and First-Time Homebuyer Housing Rehabilitation programs.
- The City is receiving a Brownfield grant for \$600,000 over 4 years from the EPA to address petroleum and other hazards.

**If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan**

Not Applicable. The City of Johnstown does not have any publicly owned land or property within the jurisdiction that was part of the CDBG Program.

**Discussion**

Private and non-federal resources that may be available to the City of Johnstown in FY 2021 to address needs identified in the FY 2020-2024 Five Year Consolidated Plan are listed below.

- **PHFA Home Purchase Programs** – The Pennsylvania Housing Finance Agency offers a variety of home purchase loans at competitive rates. Loan products include HFA loans and Keystone loans. Many of these loans are provided at below market rate for qualified buyers. Local

mortgage lenders apply to PHFA for a commitment of a pool of mortgage loan funds.

- **Neighborhood Assistance Tax Credit** – This program allows business corporations to receive a tax credit from a variety of State taxes for donations made to community based non-profit organizations for the implementation of housing, job training, and education programs.
- **Pennsylvania Office of Vocational Rehabilitation** – OVR will provide funds to make housing units accessible if such improvements will assist persons with disabilities in an employment situation.
- **Housing and Redevelopment Assistance Program (HRA)** – The Pennsylvania Department of Community and Economic Development (DCED) provides funding for community development and housing assistance.
- **Federal Home Loan Bank Affordable Housing Program (AHP)** – Congress has mandated that ten (10%) of the Federal Home Loan Bank's profits be allocated to provide affordable housing. The FHLB encourages its members to work with public agencies and non-profit housing development organizations in creating highly leveraged affordable housing initiatives. Both sales and rental housing are eligible.
- **Financial Institutions** – Several local financial institutions have developed flexible underwriting criteria to encourage homeownership.

The following federal resources may be available to local non-profit organizations to undertake the homeless strategies identified in the Five Year Consolidated Plan.

- **Cambria County Behavioral Health and the Greater Johnstown Landlord Association** administer the ESG (Emergency Solutions Grant) as partners for Cambria County.

## Annual Goals and Objectives

### AP-20 Annual Goals and Objectives

#### Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1.	HSS-1 Housing Rehabilitation	2020	2024	Affordable Housing	Citywide	Housing Priority	CDBG: \$183,881.83 HOME: <del>\$182,689</del>	Homeowner Housing Rehabilitated: 72 Household Housing Unit
2.	HSS-2 Homeownership	2020	2024	Affordable Housing	Citywide	Housing Priority	CDBG: \$0 HOME: \$219,240	Rental units constructed: 0 Household Housing Unit Direct Financial Assistance to Homebuyers: 18 Households Assisted
3.	HSS-3 Housing Construction/Rehabilitation	2020	2024	Affordable Housing	Citywide	Housing Priority	HOME: \$0	Homeowner Housing Added: 1 Household Housing Unit Homeowner Housing Rehabilitated: 0 Household Housing Unit
4.	HSS-5 Fair Housing	2020	2024	Affordable Housing	Citywide	Housing Priority	CDBG: \$10,000	Other: 1 Other

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
5.	HMS-1 Operation/Support	2020	2024	Homeless	Citywide	Homeless Priority	CDBG: \$15,000	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 30 Persons Assisted Public service activities other than Low/Moderate Income Housing Benefit: 0 Persons Assisted Homeless Person Overnight Shelter: 0 Persons Assisted
6.	CDS-1 Community Facilities	2020	2024	Non-Housing Community Development	Citywide	Community Development Priority	CDBG: \$100,600	Other: 5 Other
7.	CDS-4 Public Service	2020	2024	Non-Housing Community Development	Citywide	Community Development Priority	CDBG: \$20,000	Public service activities other than Low/Moderate Income Housing Benefit: 250 Persons Assisted
8.	CDS-5 Nutritional Services	2020	2024	Non-Housing Community Development	Citywide	Community Development Priority	CDBG: \$10,000	Public service activities other than Low/Moderate Income Housing Benefit: 267 Persons Assisted Homeless Person Overnight Shelter: 0 Persons Assisted
9.	CDS-6 Clearance/Demolition	2020	2024	Non-Housing Community Development	Citywide	Community Development Priority	CDBG: \$250,000	Buildings Demolished: 18 Buildings

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
10.	<b>CDS-7 Public Safety</b>	2020	2024	Non-Housing Community Development	Citywide	Community Development Priority	CDBG: \$601,643	Other: 1 Other
11.	<b>EDS-1 Employment</b>	2020	2024	Non-Housing Community Development	Citywide	Economic Development Priority	CDBG: \$0	Jobs created/retained: 0 Jobs Businesses assisted: 0 Businesses Assisted
12.	<b>EDS-2 Financial Assistance</b>	2020	2024	Non-Housing Community Development	Citywide	Economic Development Priority	CDBG: \$110,499	Jobs created/retained: 10 Jobs
13.	<b>AMS-1 Overall Coordination</b>	2020	2024	Non-Housing Community Development	Citywide	Administration, Planning, and Management Priority	CDBG: \$40,117.54 HOME: \$24,358	Other: 2 Other
14.	<b>AMS-3 Fair Housing</b>	2020	2024	Non-Housing Community Development	Citywide	Administration, Planning, and Management Priority	CDBG: \$0	Other: 1 Other

Table 6 – Goals Summary

**Goal Descriptions**

1.	<b>Goal Name</b>	<b>HSS-1 Housing Rehabilitation</b>
	<b>Goal Description</b>	Continue to rehabilitate the existing owner and renter occupied housing stock in the City, including handicap accessibility modifications.
	<b>Goal Name</b>	<b>HSS-2 Homeownership</b>

2.	Goal Description	Promote homeownership in the City by providing down payment assistance, closing cost assistance, and providing housing counseling training to low- and moderate-income residents in the City.
3.	Goal Name	<b>HSS-3 Housing Construction/Rehabilitation</b>
	Goal Description	Increase the supply of decent, safe, sound, and accessible housing that is affordable to owners and renters in the City through new construction and rehabilitation.
4.	Goal Name	<b>HSS-5 Fair Housing</b>
	Goal Description	Promote fair housing choice through monitoring, education, and outreach.
5.	Goal Name	<b>HMS-1 Operation/Support</b>
	Goal Description	Assist homeless providers in the operation of housing and supportive services for the homeless and persons who are at-risk of becoming homeless.
6.	Goal Name	<b>CDS-1 Community Facilities</b>
	Goal Description	Improve the City's parks, recreational centers, and public and community facilities through rehabilitation and new construction.
7.	Goal Name	<b>CDS-4 Public Service</b>
	Goal Description	Improve and enhance public services including programs for youth, the elderly, disabled, and other public service programs for low- and moderate-income persons.
8.	Goal Name	<b>CDS-5 Nutritional Services</b>
	Goal Description	Promote and support programs that provide more access to food and nutritional programs for low income residents.
9.	Goal Name	<b>CDS-6 Clearance/Demolition</b>
	Goal Description	Remove and eliminate slum and blighting conditions through demolition of vacant, abandoned, and dilapidated structures in the City.
	Goal Name	<b>CDS-7 Public Safety</b>

10.	<b>Goal Description</b>	Improve the public safety facilities, equipment, crime prevention programs, community policing, and ability to respond to emergency situations.
11.	<b>Goal Name</b>	<b>EDS-1 Employment</b>
	<b>Goal Description</b>	Support and encourage new job creation, job retention, workforce development for low- and moderate-income residents
12.	<b>Goal Name</b>	<b>EDS-2 Financial Assistance</b>
	<b>Goal Description</b>	Support the expansion, growth and new development of business and commercial enterprise through technical assistance programs, low interest financing and façade improvement programs.
13.	<b>Goal Name</b>	<b>AMS-1 Overall Coordination</b>
	<b>Goal Description</b>	Provide program management and oversight for the successful administration of Federal, State, and local funded programs, including planning services for special studies, annual action plans, five year consolidated plans, substantial amendments, consolidated annual performance and evaluation reports, environmental review and clearance, fair housing, and compliance with all Federal, State, and local laws and regulations.
14.	<b>Goal Name</b>	<b>AMS-3 Fair Housing</b>
	<b>Goal Description</b>	Provide funds for training, education, outreach, and monitoring to affirmatively further fair housing in the City of Johnstown.

**Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.215(b):**

The City of Johnstown proposes to assist the following:

- Extremely Low-Income – 4 households
- Low-Income – 8 households
- Moderate-Income – 16 households

## Projects

### AP-35 Projects – 91.220(d)

#### Introduction

The City of Johnstown proposes to undertake the following activities with the FY 2021 CDBG and HOME funds:

#### Projects

#	Project Name
1.	Owner-Occupied Housing Rehabilitation (CDBG)
2.	First Time Homebuyer Rehabilitation Assistance
4.	Public Service
5.	Rehabilitation/Delivery Cost
6.	Fair Housing
7.	Sewer Lateral Line Replacement
8.	Demolition/Clearance
9.	Economic Development Technical Assistance
10.	Economic Development
11.	CDBG Administration
12.	Planning
13.	HOME Administration
14.	CHDO Set-Aside
15.	Owner-Occupied Housing Rehabilitation (HOME)
16.	Non-Profit Capital Improvement Assistance
17.	Fire Equipment - Fire Truck
18.	Cypress Avenue Park
19.	Homebuyer Assistance Program

**Table 7 - Project Information**

#### **Describe the reasons for allocation priorities and any obstacles to addressing underserved needs**

Rationale for funding activities were based on the eligibility of the activity, the activity must meet a national objective, and evidence of the need in the City or by the agency/organization. Additional consideration was given based on the agency/organization's past history of expenditure of CDBG and HOME funds, and the ability to leverage other funds for this activity. The City of Johnstown will provide CDBG and HOME funds to activities principally benefitting low/mod income persons in the City. Such assistance is not directed to any specific geographic area, but based on income benefit.

The City of Johnstown allocated its FY 2021 CDBG and HOME funds to provide assistance with activities that met the underserved needs of the residents. The activities that meet HUD criteria for benefit to low- and moderate-income households are located in those Census Tracts or Block Groups that are defined as low/mod area in the City.

The City of Johnstown has established the following criteria for residents when establishing priorities for housing related CDBG projects:

- Those who are considered to have very low-, low-, or moderate-incomes
- Those who are cost-burdened and pay more than 30% of their median household income for housing
- Those who live in substandard housing
- Those who live in overcrowded housing
- Residents who live under any combination of the above
- First-time homebuyers, including potential homeowners who are minorities
- Homeless individuals and families in need of emergency shelters, transitional shelters, and permanent housing

For non-housing and community development needs, the following were the identified objectives:

- Improve the Public Infrastructure: Street, Sidewalk, and Other Infrastructure Improvements
- Enhance Youth Recreation Programs/Crime Prevention
- Encourage the Acquisition and Rehabilitation of Commercial/Industrial Facilities
- Assist with Commercial/Industrial Improvements
- Create a Loan Funding Mechanism for New and/or Expanding Businesses in the NRSA and through-out the City
- Plan for Future Growth and Improvements

The City of Johnstown does not anticipate any obstacles in the performance of the FY 2021 CDBG activities. Affordable housing and/or financial housing assistance for qualified residents was identified as the largest underserved need in the City of Johnstown in the Five Year Consolidated Plan. The primary obstacle to meeting the underserved needs is the limited financial resources available to address the identified needs in the City. The City of Johnstown will continue to partner with other agencies when feasible to leverage resources and maximize outcomes in housing and community development programs.

### AP-38 Project Summary

#### Project Summary Information

<b>1.</b>	<b>Project Name</b>	<b>Owner-Occupied Housing Rehabilitation (CDBG)</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	HSS-1 Housing Rehabilitation
	<b>Needs Addressed</b>	Housing Priority
	<b>Funding</b>	CDBG: \$114,479.52
	<b>Description</b>	Funds used for rehabilitation of owner-occupied housing on a citywide basis. Deferred loans up to a maximum of \$22,000 per household.
	<b>Target Date</b>	3/31/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	7 low-income households.
	<b>Location Description</b>	Citywide.
	<b>Planned Activities</b>	The national objective is Low/Mod Income Housing (LMH). The Matrix Code is 14A Rehab; Single Unit Residential.
<b>2.</b>	<b>Project Name</b>	<b>First Time Homebuyer Rehabilitation Assistance</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	HSS-1 Housing Rehabilitation
	<b>Needs Addressed</b>	Housing Priority
	<b>Funding</b>	CDBG: \$25,000
	<b>Description</b>	Funding for First Time Homebuyers to make repairs to their homes at the time of purchase. Deferred loans up to a maximum of \$22,000 per household.
	<b>Target Date</b>	3/31/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	7 low-income households.

	<b>Location Description</b>	Citywide.
	<b>Planned Activities</b>	The national objective is Low/Mod Income Housing (LMH). The Matrix Code is 14A Rehab; Single Unit Residential.
4.	<b>Project Name</b>	<b>Public Service</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	HMS-1 Operation/Support CDS-4 Public Service CDS-5 Nutritional Services
	<b>Needs Addressed</b>	Homeless Priority Community Development Priority
	<b>Funding</b>	CDBG: \$45,000
	<b>Description</b>	Funding for public service organizations that serve low- to moderate-income populations.
	<b>Target Date</b>	3/31/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	The estimated number by activity is: <ul style="list-style-type: none"> <li>• <b>Catholic Charities - Martha &amp; Mary House – Emergency Shelter - 30 homeless persons</b></li> <li>• <b>Learning Lamp – Afterschool Outreach Program - 150 youth</b></li> <li>• <b>Cambria County Backpack Project - 267 youth</b></li> <li>• <b>Flood City Youth Mentoring Program - 100 youth</b></li> </ul>
	<b>Location Description</b>	Citywide.

	<p><b>Planned Activities</b></p>	<p>The City is going to fund the following activities:</p> <ul style="list-style-type: none"> <li>• <b>Catholic Charities - Martha &amp; Mary House – Emergency Shelter (\$15,000.00)</b> - Funds to pay for the Martha and Mary House homeless shelter per diem for up to seven (7) nights for homeless persons. The national objective is Low/Mod Income Limited Clientele (LMC). The Matrix Code is 03T Operating Costs of Homeless/AIDS Patients Programs.</li> <li>• <b>Learning Lamp – Afterschool Outreach Program (\$10,000.00)</b> - Funds to pay for staffing of The Learning Lamp’s Afterschool Outreach Program that provides small group tutoring and positive behavior interventions to at-risk children who enroll in the program to develop core reading skills and pro-social behaviors. The national objective is Low/Mod Income Limited Clientele (LMC). The Matrix Code is 05D Youth Services.</li> <li>• <b>Cambria County Backpack Project (\$10,000.00)</b> - CDBG funds will be used to provide backpacks filled with food items for children to carry home over the weekends within the City of Johnstown. The national objective is Low/Mod Income Limited Clientele (LMC). The Matrix Code is 05W Food Banks.</li> <li>• <b>Flood City Youth Mentoring Program (\$10,000.00)</b> - CDBG funds will be used to pay for staffing to deliver tutoring and mentoring services for K-12 students in the Greater Johnstown School District. The national objective is Low/Mod Income Limited Clientele (LMC). The Matrix Code is 05D Youth Services.</li> </ul>
<p>5.</p>	<p><b>Project Name</b></p> <p><b>Target Area</b></p> <p><b>Goals Supported</b></p> <p><b>Needs Addressed</b></p> <p><b>Funding</b></p> <p><b>Description</b></p> <p><b>Target Date</b></p> <p><b>Estimate the number and type of families that will benefit from the proposed activities</b></p>	<p><b>Rehabilitation/Delivery Cost</b></p> <p>Citywide</p> <p>HSS-1 Housing Rehabilitation</p> <p>Housing Priority</p> <p>CDBG: \$9,012</p> <p>Funding for rehabilitation delivery costs, including staff, supplies, a vehicle for the housing construction coordinator, etc., for housing assistance programs.</p> <p>3/31/2022</p> <p>22 low-income households.</p>

	<b>Location Description</b>	Citywide.
	<b>Planned Activities</b>	The national objective is Low/Mod Income Housing (LMH). The Matrix Code is 14H Rehabilitation Administration.
<b>6.</b>	<b>Project Name</b>	<b>Fair Housing</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	HSS-5 Fair Housing AMS-3 Fair Housing
	<b>Needs Addressed</b>	Housing Priority Administration, Planning, and Management Priority
	<b>Funding</b>	CDBG: \$10,000
	<b>Description</b>	Expanded fair housing outreach and education efforts, including production of a fair housing brochure; inclusion on the City's Department of Community and Economic Development website; a workshop of fair housing issues with neighborhood groups; the development of a supplemental handout for clients of local organizations; a fair housing testing program; and at least one annual training. This will be in cooperation with Southwestern Pennsylvania Legal Services, Inc.
	<b>Target Date</b>	3/31/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	14,085 low-income persons 1 Other
	<b>Location Description</b>	Citywide.
	<b>Planned Activities</b>	The national objective is Low/Mod-Income Area Benefit (LMA). The Matrix Code is 05J Fair Housing Activities.
<b>7.</b>	<b>Project Name</b>	<b>Sewer Lateral Line Replacement</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	HSS-1 Housing Rehabilitation
	<b>Needs Addressed</b>	Housing Priority
	<b>Funding</b>	CDBG: \$35,390.31
	<b>Description</b>	Funds will be used for residential sewer lateral line replacement for low income households. The City will match half of the costs up to \$1,000.
	<b>Target Date</b>	3/31/2022

	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	50 low-income households.
	<b>Location Description</b>	Citywide.
	<b>Planned Activities</b>	The national objective is Low/Mod Income Housing (LMH). The Matrix Code is 03J Water/Sewer Improvements.
<b>8.</b>	<b>Project Name</b>	<b>Demolition/Clearance</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	CDS-6 Clearance/Demolition
	<b>Needs Addressed</b>	Community Development Priority
	<b>Funding</b>	CDBG: \$250,000
	<b>Description</b>	Funding for the removal of vacant substandard structures and delivery costs.
	<b>Target Date</b>	3/31/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	18 structures.
	<b>Location Description</b>	Citywide.
	<b>Planned Activities</b>	The national objective is Slum and Blight Removal on a Spot Basis (SBS). The Matrix Code is 04 Clearance and Demolition.
<b>9.</b>	<b>Project Name</b>	<b>Economic Development Technical Assistance</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	EDS-2 Financial Assistance
	<b>Needs Addressed</b>	Economic Development Priority
	<b>Funding</b>	CDBG: \$28,000
	<b>Description</b>	Funding for delivery costs for economic development activities.
	<b>Target Date</b>	3/31/2022

	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	2 businesses.
	<b>Location Description</b>	Citywide.
	<b>Planned Activities</b>	The national objective is Low/Mod-Income Jobs (LMJ). The Matrix Code is 18B Economic Development Technical Assistance.
10.	<b>Project Name</b>	<b>Economic Development</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	EDS-1 Employment EDS-2 Financial Assistance
	<b>Needs Addressed</b>	Economic Development Priority
	<b>Funding</b>	CDBG: \$110,499
	<b>Description</b>	Funds for competitive economic development awards targeted to for-profits and non-profits in the City of Johnstown that will remain in business for a minimum of five years. Potential awards include: Financial assistance in the form of grants to private commercial property owners located within the City of Johnstown for the purpose of correcting existing building code violations and facade improvements. Funds to acquire property within the City of Johnstown for the purpose of promoting new commercial development. Funds to acquire and/or rehabilitate commercial buildings within the City of Johnstown. The City of Johnstown will also provide financial assistance to non-profits in the form of grants to rehabilitate commercial buildings. Financial assistance in the form of grants to for-profit businesses for the purpose of acquiring property, clearing structures, expanding or rehabilitating a building, and purchasing equipment. (Includes \$60,000 in CDBG Program Income.)
	<b>Target Date</b>	03/31/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	10 jobs

	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	The national objective is Low/Mod-Income Jobs (LMJ). The Matrix Codes are: 14E Rehab: Publicly or Privately Owned Commercial/Industrial; 17A Commercial/Industrial: Acquisition/Disposition; 17C: Commercial/Industrial: Building Acquisition, Construction, Rehabilitation; and 18A Economic Development: Direct Financial Assistance to For-Profits.
<b>11.</b>	<b>Project Name</b>	<b>CDBG Administration</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	AMS-1 Overall Coordination
	<b>Needs Addressed</b>	Administration, Planning, and Management Priority
	<b>Funding</b>	CDBG: \$10,117.54
	<b>Description</b>	Funding for administration of the various HUD programs including oversight, coordination, accounting, audit, environmental review, CAPER, and Annual Action Plan preparation.
	<b>Target Date</b>	3/31/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	20,140 people 1 Other
	<b>Location Description</b>	Department of Community and Economic Development, City of Johnstown, 401 Main Street, Johnstown, PA 15901.
	<b>Planned Activities</b>	The Matrix Code is 21A General Program Administration.
<b>12.</b>	<b>Project Name</b>	<b>Planning</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	AMS-1 Overall Coordination
	<b>Needs Addressed</b>	Administration, Planning, and Management Priority
	<b>Funding</b>	CDBG: \$30,000
	<b>Description</b>	Funds will be used for planning services for special studies, environmental clearance, fair housing, and compliance with all Federal, state, and local laws and regulations.
	<b>Target Date</b>	3/31/2022

	Estimate the number and type of families that will benefit from the proposed activities	20,140 people 1 Other
	Location Description	Citywide.
	Planned Activities	The Matrix Code is 20 Planning.
13.	<b>Project Name</b>	<b>HOME Administration</b>
	Target Area	Citywide
	Goals Supported	AMS-1 Overall Coordination
	Needs Addressed	Administration, Planning, and Management Priority
	Funding	HOME: \$24,358
	Description	To provide planning activities and administration for the City's HOME programs.
	Target Date	3/31/2022
	Estimate the number and type of families that will benefit from the proposed activities	20,140 people 1 Other
	Location Description	Citywide.
	Planned Activities	The Matrix Code is 21A General Program Administration.
14.	<b>Project Name</b>	<b><del>CHDO Set Aside</del></b>
	Target Area	Citywide
	Goals Supported	<del>HSS-3 Housing Construction/Rehabilitation</del>
	Needs Addressed	<del>Housing Priority</del>
	Funding	<del>HOME: \$36,538</del>
	Description	<del>Funding for the acquisition and rehabilitation of single family homes to be sold to low income households.</del>
	Target Date	<del>3/31/2022</del>

	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	<del>1 low income household.</del>
	<b>Location Description</b>	<del>Citywide.</del>
	<b>Planned Activities</b>	<del>The national objective is Low/Mod Income Housing (LMH). The Matrix Code is 14G Acquisition for Rehabilitation.</del>
15.	<b>Project Name</b>	<b>Owner-Occupied Housing Rehabilitation (HOME)</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	HSS-1 Housing Rehabilitation
	<b>Needs Addressed</b>	Housing Priority
	<b>Funding</b>	HOME: \$182,689
	<b>Description</b>	Funds used for rehabilitation of owner-occupied housing on a citywide basis. Deferred loans up to a maximum of \$22,000 per household.
	<b>Target Date</b>	<del>3/31/2022</del>
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	<del>8 low income households.</del>
	<b>Location Description</b>	Citywide.
	<b>Planned Activities</b>	<del>The national objective is Low/Mod Income Housing (LMH). The Matrix Code is 14A Rehab; Single Unit Residential.</del>
16.	<b>Project Name</b>	<b>Non-Profit Capital Improvement Assistance Program</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	CDS-1 Community Facilities
	<b>Needs Addressed</b>	Community Development Priority
	<b>Funding</b>	CDBG: \$100,000.00
	<b>Description</b>	CDBG funds will be used to assist non-profit entities serving low- to moderate income clientele with physical capital improvements necessary to support the delivery of services and programming.

	<b>Target Date</b>	12/31/2023
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	4 Non-Profit Agencies
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	The national objective is Low/Mod-Income Clientele (LMC). The Matrix Code is 03E Neighborhood Facilities.
17.	<b>Project Name</b>	<b>Fire Equipment - Fire Truck</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	CDS-7 Public Safety
	<b>Needs Addressed</b>	Community Development Priority
	<b>Funding</b>	CDBG: \$601,643.63
	<b>Description</b>	CDBG funds will be used to purchase one (1) Firetruck complete with a specialized ladder per specifications to serve low- and moderate-income neighborhoods to be housed in Fire Station #1. This is a multi-year activity.
	<b>Target Date</b>	12/31/2025
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	1 Other
	<b>Location Description</b>	Citywide
	<b>Planned Activities</b>	The national objective is Low/Mod-Income Area Benefit (LMA). The Matrix Code is 03O, Fire Station/Equipment.
18.	<b>Project Name</b>	<b>Cypress Avenue Park</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	CDS-1 Community Facilities
	<b>Needs Addressed</b>	Community Development Priority
	<b>Funding</b>	CDBG: \$600.00

	<b>Description</b>	CDBG funds will be used to develop a new recreation area on the former Cypress Ave. School site in the Moxham neighborhood. Funds will be used to pay for the following items: professional fees, resurfacing the area with asphalt, installing interior and exterior fencing, stormwater management, retaining walls, walking paths, sporting areas with equipment (for tennis, pickleball, basketball, bocce, etc.), playground equipment, pavilions, benches, trash cans, lighting, etc.
	<b>Target Date</b>	3/31/2027
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	1 Other
	<b>Location Description</b>	325 Cypress Avenue, Johnstown, PA 15902
	<b>Planned Activities</b>	The national objective is Low/Mod Income Area Benefit (LMA). The project matrix code is 03F, Parks, Recreational Facilities.
19.	<b>Project Name</b>	<b>Homebuyer Assistance Program</b>
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	HSS-2 Homeownership
	<b>Needs Addressed</b>	Housing Priority
	<b>Funding</b>	HOME: \$219,240
	<b>Description</b>	HOME funds will be used to provide deferred, forgivable loans to qualified homebuyers who require down-payment and closing cost assistance toward the purchase of their home and who wish to buy a house located within the City of Johnstown.
	<b>Target Date</b>	3/31/2027
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	9 low-income households.
	<b>Location Description</b>	Citywide.
	<b>Planned Activities</b>	The national objective is Low/Mod Income Housing (LMH). The Matrix Code is 13, Direct Homeownership Assistance.

## **AP-50 Geographic Distribution – 91.220(f)**

### **Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed**

The following information provides a profile of the population, age, and racial/ethnic composition of the City of Johnstown. This information was obtained from the U.S. Census Bureau American Factfinder website, <http://factfinder.census.gov>. The 2015-2019 American Community Survey 5-Year Estimates were used to analyze the social, economic, housing, and general demographic characteristics of the City of Johnstown. The 5-year estimates are the most recent data available for the City. The 2010 U.S. Census data is included where possible.

#### **Population:**

The City of Johnstown's overall population:

- Between 1980 and 2019, the population decreased by approximately 44.9%, declining from 35,496 to 19,569.
- Since 2010, the population decreased by 8.8%, which is expected to continue.

#### **Age:**

The City of Johnstown's age of population:

- Median age in the City is 42.1 years old.
- Youth under age 18 account for 23.4% of the population.
- Adults between the ages of 35 and 60 account for 28.9% of the population.
- Seniors over the age of 65 account for 21.2% of the population.

#### **Race/Ethnicity:**

Racial/ethnic composition of the City of Johnstown from the 2015-2019 American Community Survey:

- 74.7% are White
- 14.1% are Black or African American
- 0.1% are Asian
- 0.5% are Some Other Race
- 7.1% are Two or More Races
- 3.4% are Hispanic

#### **Income Profile:**

The median income for a family of four (4) in the Johnstown, PA MSA is \$65,500 for 2021. The following

is a summary of income statistics for the City of Johnstown:

At the time of the 2015-2019 American Community Survey, median household income in the City of Johnstown was \$24,561, which was less than half the median household income of the Commonwealth of Pennsylvania (\$61,744).

- 43.9% of households have earnings received from Social Security income.
- 8.8% of households have earnings received from public assistance.
- 23.4% of households have earnings received from retirement income.
- 69.1% of female-headed households with children under the age of 18 were living in poverty.
- 63.2% of all youth under 18 years of age were living in poverty.

In the City of Johnstown, the overall percentage of low- and moderate-income (LMI) persons was 69.94%. Out of a total of 10 census tracts and 25 block groups in the City, 23 block groups have a low- and moderate-income population of over 51%.

#### **Economic Profile:**

The following illustrates the economic profile for the City of Johnstown as of the 2015-2019 American Community Survey:

- 23.3% of the employed civilian population had occupations classified as management, professional, or related.
- 25.8% of the employed civilian population had occupations classified as sales and office.
- 26.3% were in the service sector.
- The education, health, and social service industry represented 25.7% of those employed.
- 87.1% of workers were considered in private wage and salary workers class.
- 3.4% of workers were considered in the self-employed workers in their own not incorporated business.

According to the U.S. Labor Department, the preliminary, seasonally adjusted unemployment rate for the City of Johnstown in May of 2021 was 8.7% compared to a preliminary rate of 6.3% in Cambria County, a preliminary seasonally adjusted rate of 6.9% for the Commonwealth of Pennsylvania in May 2021, and a seasonally adjusted national unemployment rate of 5.8%.

The City of Johnstown will provide CDBG and HOME funds to activities principally benefitting low/moderate income persons in the City. Such assistance is not directed to any specific geographic area, but based on income benefit.

**Geographic Distribution**

Target Area	Percentage of Funds
Citywide	100%

**Table 8 - Geographic Distribution**

**Rationale for the priorities for allocating investments geographically**

Most of the City's FY 2021 activities are operated on a citywide basis. The City cannot predict which homeowners or businesses will apply for assistance, what parts of the City will require code enforcement, which structures will require demolition, etc. Therefore, the City cannot allocate funds geographically within the City on a pre-determined basis. Instead, the City can only report the geographic distribution of funds in its CAPER, which are limited to low- and moderate-income areas.

Rationale for funding activities were based on the eligibility of the activity. The activity must meet a national objective, and evidence of the need in the community or by the agency/organization must be presented. Additional consideration was given based on the community's or the agency/organization's past history of expenditure of CDBG funds; the ability to leverage other funds for this activity; the ability to complete the project in a timely manner; and whether the FY 2021 request was related to projects that if not funded, would result in a special assessment against low-income homeowners. The City of Johnstown will provide CDBG funds to activities principally benefitting low/mod income. Such assistance is not directed to any specific geographic area, but based on income benefit.

Affordable housing and/or financial housing assistance for qualified residents was identified as the largest underserved need in the City of Johnstown in the Five Year Consolidated Plan. The primary obstacle to meeting the underserved needs is the limited financial resources available. The City of Johnstown will continue to partner with other agencies when feasible to leverage resources and maximize outcomes in housing and community development needs.

In its 2020-2024 Five Year Consolidated Plan, the City of Johnstown defined areas of racial or ethnic minority concentration as geographical areas where the percentage of a specific minority or ethnic group is 20 percentage points higher than in the City overall. The most recent data available on the concentration of racial or ethnic minorities is the 2013-2017 American Community Survey 5-year estimates by Census Tract and Block Group. According to this data, the City of Johnstown has an overall minority population of 25.3% of its total population. By HUD's "minority neighborhood" definition, a Census Tract or Block Group in Johnstown would have to have a minority population of at least 40% to be considered a minority neighborhood.

According to the 2013-2017 ACS, Black or African American residents made up 3.3% of the Johnstown Metropolitan Areas population. The following Census Tracts and Block Groups have a higher Black or African American population that is 20 percent higher than the Johnstown Metropolitan Area, which meets the HUD definition of a "Minority Area."

- C.T. 000100 B.G. 5
- C.T. 000200 B.G. 2
- C.T. 000300 B.G. 1
- C.T. 013400 B.G. 1
- C.T. 013600 B.G. 2
- C.T. 013600 B.G. 1

Additionally, two (2) block groups are considered areas of concentration of people that are two or more races. These two block groups are:

- C.T. 000600 B.G. 1
- C.T. 000700 B.G. 3

The CDBG Program includes a statutory requirement in which at least 70% of funds must benefit low- and moderate-income (LMI) persons. As a result, HUD provides the percentage of LMI persons in each block group for entitlements such as Johnstown. HUD data reveals that in 26 of the City's 28 block groups, the percentage of LMI persons exceeds 51%. All of the block groups in the census tracts identified as areas of “minority concentration” are also areas of concentration of LMI persons. The City of Johnstown overall low- and moderate-income percentage is 69.94%.

## Discussion

The geographic locations and the public benefit for the FY 2021 CDBG and HOME Activities/Projects are as follows:

- **Owner-Occupied Housing Rehabilitation (CDBG)** – Citywide; Low/Mod Income Housing (LMH)
- **First Time Homebuyer Rehabilitation Assistance** – Citywide; Low/Mod Income Housing (LMH)
- **First Time Homebuyer Closing Cost Assistance** – Citywide; Low/Mod Income Housing (LMH)
- **Catholic Charities - Martha & Mary House – Emergency Shelter** - Citywide; Low/Mod Income Clientele (LMC)
- **Learning Lamp – Afterschool Outreach Program** - Citywide; Low/Mod Income Clientele (LMC)
- **Cambria County Backpack Project** - Citywide; Low/Mod Income Clientele (LMC)
- **Flood City Youth Mentoring Program** - Citywide; Low/Mod Income Clientele (LMC)
- **Rehabilitation/Delivery Costs** – Citywide; Low/Mod Income Housing (LMH)
- **Fair Housing** – Citywide; Low/Mod Income Clientele (LMC)
- **Demolition/Clearance** – Citywide; Slum/Blight on Spot Basis (SBS)
- **Sewer Lateral Line Replacement** – Citywide; Low/Mod Income Housing (LMH)
- **Economic Development** – Citywide; Low/Mod Income Jobs (LMJ)

- **Economic Development Assistance** – Citywide; Low/Mod Income Jobs (LMJ)
- **Non-Profit Capital Improvement Assistance Program** – Citywide; Low/Mod Income jobs (LMJ)
- **CDBG Administration** – Citywide
- **Planning** – Citywide
- **HOME Administration** – Citywide
- ~~CHDO Set Aside~~ – Citywide; Low/Mod Income Housing (LMH)
- ~~Owner Occupied Housing Rehabilitation (HOME)~~ – Citywide; Low/Mod Income Housing (LMH)
- **Fire Equipment - Fire Truck** – Citywide; Low/Mod Income Area (LMA)
- **Cypress Avenue Park** - Citywide; Low/Mod Income Area (LMA)
- **Homebuyer Assistance Program** - Citywide; Low/Mod Income Housing (LMH)

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## Affordable Housing

### AP-55 Affordable Housing – 91.220(g)

#### Introduction

The City of Johnstown will utilize its CDBG and HOME funds to rehabilitate owner occupied housing. The one year goals for affordable housing in the City of Johnstown for FY 2021 are the following:

One Year Goals for the Number of Households to be Supported	
Homeless	30
Non-Homeless	38
Special-Needs	0
<b>Total:</b>	<b>68</b>

**Table 9 - One Year Goals for Affordable Housing by Support Requirement**

One Year Goals for the Number of Households Supported Through	
Rental Assistance	30
The Production of New Units	0
Rehab of Existing Units	20
Acquisition of Existing Units	18
<b>Total:</b>	<b>68</b>

**Table 10 - One Year Goals for Affordable Housing by Support Type**

#### Discussion

The City of Johnstown will fund the following projects with FY 2021 CDBG and HOME funds:

- **Owner Occupied Housing Rehabilitation Program** - The City will continue to fund this program that provides CDBG and HOME funds to rehabilitate owner-occupied housing for low-income families.
- **First-Time Homebuyers Rehabilitation Assistance** - The City will continue to fund this program to rehabilitate single family residential units that are occupied by and affordable to low-income families. This program will use CDBG funds to leverage local bank participation. Local lending institutions are participating in this program by offering first mortgages at below market interest rates.
- **First-Time Homebuyers Closing Cost Assistance** - The City will continue to fund this program to assist single family First Time Homebuyers with closing cost assistance at the time of purchase.
- **Public Service** - The City will continue to fund this program to assist homeless individuals.
- ~~**CHDO Set-Aside**~~ - The City will continue to fund CHDO Organizations to rehabilitate a single family

~~house for re-sale in the City. In 2021, the City anticipates rehabilitating one (1) low income unit.~~

- **Homebuyer Assistance Program** - The City will fund this program to provide deferred, forgivable loans to qualified homebuyers who require down-payment and closing cost assistance toward the purchase of their home and who wish to buy a house located within the City of Johnstown.

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## **AP-60 Public Housing – 91.220(h)**

### **Introduction**

The Johnstown Housing Authority (JHA) is the only municipal housing authority in Cambria County that is designated to oversee public housing. Johnstown Housing Authority has eleven (11) public housing developments in Cambria County consisting of a total of 1,504 public housing assisted units. Nine (9) of these developments are in the City of Johnstown. There are a total of 983 units for general occupancy, 251 units for mixed populations (elderly or disabled), and 270 units for elderly occupancy.

### **Actions planned during the next year to address the needs to public housing**

Each year Johnstown Housing Authority (JHA) receives an allocation of funds from HUD under the Capital Fund Program to undertake physical improvements. In addition, the JHA receives operating subsidies to offset the operating deficits associated with public housing units and to carry out maintenance. The Johnstown Housing Authority received \$3,635,867 under a HUD Capital Fund grant for FY 2020.

The Housing Authority is using the FY 2020 grant amount for the following activities:

- **Operations** = \$365,000
- **Administration** = \$360,963
- **Fees and Costs** = \$140,000
- **Site Improvement** = \$95,000
- **Dwelling Structures** = \$2,272,819
- **Non-dwelling Structures** = \$402,085
- **Total** = \$3,635,867

### **Actions to encourage public housing residents to become more involved in management and participate in homeownership**

The JHA has an active Resident Advisory Board which consists of five (5) Public Housing Residents. The Resident Advisory Board provides input on such things as the Operating Budget, Agency Plan (Five-Year Plan), Annual Plan, and Policies.

JHA has active Resident Councils at five (5) of its communities. The Authority meets with the community residents on a monthly basis to update them on activities, programs and various stages of modernization on their respective communities. They are also consulted in the preparation of various projects and plans for submission to HUD. Council presidents report on the various initiatives at their developments.

**If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance**

Johnstown Housing Authority is not designated as "troubled" by HUD. Therefore, no assistance is needed to improve operations of this Public Housing Authority.

**Discussion**

Not Applicable.

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## **AP-65 Homeless and Other Special Needs Activities – 91.220(i)**

### **Introduction**

The Eastern PA CoC serves a total of thirty-three (33) counties. The 33 counties are organized into five (5) geographically dispersed Regional Homeless Advisory Boards (RHABs). The City of Johnstown belongs to the South Central Pennsylvania Regional Homeless Advisory Board (RHAB) which oversees the Continuum of Care Network for Central Pennsylvania for nine (9) counties. The South Central RHAB includes Adams, Bedford, Blair, Cambria, Centre, Franklin, Fulton, Huntingdon, and Somerset counties.

According to the Governance Charter for the PA Eastern Continuum of Care Collaborative, the mission of the PA Eastern CoC is to end homelessness throughout the 33-county Continuum of Care. The CoC works toward ending homelessness by providing a framework for a comprehensive and well-coordinated regional and local planning process. This includes identifying needs, conducting a system-wide evaluation of existing resources and program activities, and building a system of housing and services that addresses those needs. This mission will be pursued through the development of long-range plans to prevent and end homelessness in the geographic area, as well as the coordination necessary for successful implementation. The objectives of the CoC include the following:

- Promote development of adequate funding for efforts for preventing homelessness, rapidly re-housing homeless persons, and stabilizing their housing;
- Maximize potential for self-sufficiency among individuals and families experiencing homelessness;
- Promote full access to, and effective use of, mainstream programs.

The Funding Committee is responsible for coordinating the annual application to HUD. In this capacity, it reviews all documents from the previous funding round; sets a schedule and time line for the current funding round; develops and edits forms for new project and renewal evaluations; develops ranking criteria; collaborates with the Data Management, Collection, and Outcomes Committee, as necessary; and provides ranking reports to the CoC. In addition, in order to increase CoC-wide performance, ensure the strategic use of HUD funds, and develop new resources, this Committee will also be charged with developing the CoC's reallocation strategy. This includes setting policy to make any funding cuts or allocate new resources, based on the NOFA for the Continuum of Care.

Cambria County also receives ESG funds through PA-DCED, which are administered by the Cambria County Redevelopment Authority and distributed to agencies in the county helping the homeless and those at-risk of homelessness. ESG funds were distributed to Catholic Charities, Blair County Community Action, and Cambria County Community Action.

**Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including****Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs**

The Continuum of Care completes a regular “Point in Time Count Survey” each January to determine the number of homeless individuals and families in the Eastern Pennsylvania Region. Based on the Point in Time Count (PITC) conducted during January 2020, the following numbers of homeless persons were reported in Cambria County:

- **Unsheltered** - 3 individuals, 0 families with children, and 0 children only
- **Transitional Housing** - 8 individuals, 1 families with children, and 1 children only
- **Emergency Shelter** - 8 individuals, 2 families with children, and 0 children only

The CoC uses a complete census count for its sheltered PITC, using both Homeless Management Information System (HMIS) and interviews of sheltered persons to gather population and subpopulation data. In most cases, the PITC is primarily conducted as a service-based count or only in known/probable locations (i.e. downtown corridors, main street areas, town squares, truck stops and other 24/7 locations). HMIS was used to collect PITC data for ES and TH providers with strong data quality. HMIS is the preferred method, however, only 55% of all sheltered beds are HMIS participating. In order to ensure that a complete census count was conducted, the second data collection method, sheltered interviews, was required.

The unsheltered count was conducted on a single night throughout the CoC’s 33-county geographic area. Each county had an identified coordinator who organized the county-level PIT planning. As a result, some counties did a complete canvas, while others focused on the most populated sections of the county or only known locations. Due to the CoCs large size and rural nature, a service-based count was conducted in some counties with locations known to be frequently utilized by persons experiencing homelessness. To prevent duplication, survey forms asked if a household was previously surveyed that night. Each county determined their methodology based on the prevalence of unsheltered homeless, the size of the county, volunteer availability, and weather-related factors (snowfall, cold). Search areas excluded mountains, forests, and extremely remote areas. In the most remote areas, some counties developed partnerships with state police and park rangers, who notified a designated contact if someone was identified as unsheltered. Unsheltered homelessness is not common in the mostly rural CoC, with nine (9) counties reporting zero unsheltered persons, and another sixteen (16) reporting 10 or less unsheltered persons. The unsheltered count in Cambria County was three (3) persons, which was an decrease from five (5) unsheltered persons in 2018.

There was two (2) Chronic homeless person identified in Cambria County on the night of the PITC, was a

slight increase from 2018.

Supportive Services for Veteran Families (SSVF) providers conduct the most widespread outreach throughout the COC. A by-name-list has been created through the Veteran subcommittee of the CoC, which is used to track Vets in the region. Resources provided through the United States Department of Veterans Affairs are used to rapidly rehouse any Veterans identified. There were 0 homeless Veterans identified Cambria County on the night of the PITC, which was the same for 2016, 2017, and 2018.

Cambria County also receives ESG funds through PA-DCED, which are administered by a partnership of Cambria County Behavioral Health and the Greater Johnstown Landlord Association. These organizations distribute funds to agencies in the county helping the homeless and those at-risk of homelessness. ESG funds support outreach in Cambria County.

### **Addressing the emergency shelter and transitional housing needs of homeless persons**

Since the City of Johnstown doesn't receive Emergency Solutions Grants, it works as a partner in the Continuum of Care process to address the needs of persons who are not homeless but may be at risk. The Redevelopment Authority of Cambria County administers the ESG (Emergency Solutions Grant) for Cambria County. However, the Redevelopment Authority of Cambria County will no longer administer the ESG funds during the next funding cycle, though the grant administrator is to be determined based on responses to an RFP released by the Cambria County Commissioners in FY 2018.

Catholic Charities of Cambria County received Emergency Solution Grant funds to operate the new Martha and Mary House homeless shelter in Dale Borough. The shelter was built with Cambria County CDBG funds, ESG funds, State PHARE (Pennsylvania Housing Affordability and Rehabilitation Enhancement) funds, and Cambria County Affordable Housing Trust Funds. The shelter has been operating since the beginning of March 2015, with four (4) bedrooms offering a maximum occupancy of fifteen (15) residents. Utilization of the shelter has increased by 35.5% from FY 2017 to FY 2018. Martha and Mary House provides temporary housing, individualized service plans for success, and case management services to homeless men, women, and families in Cambria County for up to 30 days (those with a history of violent or sexual crimes will not be admitted; priority will be given to Cambria County residents). Portions of the funding for the program come from private, State, and Federal grants, but ongoing community support will be required to maintain the program. In FY 2018, the PA-HMIS data reported that a total of one hundred and three (103) clients, including eighty-six (86) adults and seventeen (17) children were served at the shelter. The City of Johnstown and Cambria County participate in the Emergency Shelter Committee, which has about twenty-two (22) agencies represented, to continue an ongoing conversation with Cambria County human services stakeholders on the needs of the homeless population and the available resources to help support the population's community re-integration from the shelter setting.

The Women's Help Center provides shelter for women, men, and their children who are victims of domestic violence. In FY 2018, the Women's Help Center assisted approximately 162 people with shelter,

including 94 adults and 68 children, for a total of 2,381 nights. The Women's Help Center has identified a need for additional transitional and permanent supportive housing. With the help of the community, victims can learn about their different options, but many still face barriers to receiving more permanent supportive housing. The Women's Help Center did not receive FY 2018 ESG funds.

No agencies in the City of Johnstown received Balance of State Continuum of Care funds from the FY 2020 CoC NOFA. There were no new projects funded in Cambria County.

**Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again**

Using HUD System Performance Measure Guidance, the HMIS Lead developed a CoC Performance Report with metrics for "Length of Time" Persons Remain Homeless (LOT) and reviewed this data with the CoC Data Committee which meets quarterly to review CoC Performance and identify needed interventions. In 2015, the LOT in Transitional Housing was 317 days. As such, the CoC reallocated all Transitional Housing projects in FY 2016 and FY 2017 allowing for significant expansion of Rapid Rehousing and Coordinated Entry.

HMIS is used to monitor and record returns to homelessness, which is monitored through the Data Subcommittee each quarter. The CoC is significantly increasing Permanent Housing resources through reallocation and Permanent Housing bonuses, which will assist those exiting shelters.

Severity of need is taken into consideration in prioritizing people experiencing homelessness. This is determined in a number of different ways in the ranking criteria. Specific vulnerabilities considered included chronic homelessness; most significant health and behavioral health needs; youth; and victims of domestic violence. CoC policies require all Permanent Supportive Housing (PSH) projects to prioritize beds to those with the greatest LOT, but some PSH projects have had very little turnover since the adoption of policy. As a result, the level of vulnerability within PSH projects may widely vary. To adjust for this discrepancy, the ranking included a question measuring "severity of need" based on the vulnerabilities from the Annual Performance Report to HUD. This question asked about additional criteria relevant to vulnerability, including not scoring victims of domestic violence on recidivism, and scoring youth differently on employment outcomes.

### **2-1-1 Human Services Helpline**

The United Way of the Laurel Highlands has its free 2-1-1 Human Services Helpline available twenty-four (24) hours a day, seven (7) days a week in Cambria and Somerset Counties. The helpline offers up-to-

date resources to callers looking for utility, financial, and rent assistance; housing and shelter assistance; food assistance; drug and alcohol treatment and support; medical assistance; transportation; and other related information.

### **Chronic Homeless**

The CoC has prioritized reducing chronic housing. As such, all Public Supportive Housing beds are dedicated to the chronically homeless. PSH beds are located throughout many of these 33 counties, however, the majority of chronically homeless households are concentrated in a small number of counties. While the procedures outlined in the CoC's PSH prioritization policy require all projects to advertise available PSH beds, logistics and client choice often result in the bed being occupied by the highest prioritized non-chronic household within the given county.

### **Veterans**

The number of homeless veterans has been significantly reduced throughout the CoC over the years. This decrease has largely been accomplished through the extensive outreach efforts of Supportive Services for Veteran Families (SSVF) funded providers. Additionally, they participated in PITC efforts throughout the CoC in order to identify and engage any known and unknown Veterans. SSVF providers have developed relationships with a significant number of shelters across the CoC. They conducted outreach throughout the CoC in unsheltered locations as well as through partnerships with Emergency Shelter Programs, etc. The number of sheltered Veterans also decreased due to the Lebanon Veteran Affairs Medical Center's Domiciliary Care program no longer being included in the Point In Time Count (PITC). The CoC has also increased coordination through Vets@HOME technical assistance, which is a toolkit that provides information on best practices to identify and engage Veterans experiencing homelessness.

### **Victims of Domestic Violence**

The CoC has adopted an emergency transfer plan, where victims living in scattered site housing requesting emergency transfers have their needs addressed as quickly as possible. Victims make contact with trained, trauma-informed, victim-centered Coordinated Entry operators and Managers. Coordinated Entry operators work in partnership with domestic violence centers while maintaining confidentiality of victims.

The Pennsylvania Coalition Against Domestic Violence (PCADV) prioritized its partnership with the CoC. PCADV is a state-based organization that acts as a funding conduit for domestic violence shelters and related organizations. The CoC acknowledges the need for a data driven system to show the permanent housing outcomes for survivors and the ongoing creation and implementation of permanent housing acquisition and retention through survivor-first services. The partnership between the CoC and PCADV

will prioritize funding the creation of this system.

## Youth

The CoC's strategic plan includes the goal of reducing youth homelessness by 75% by 2022. In addition, the CoC will be providing quarterly training to share best practices for working with youth experiencing homelessness.

The CoC tracks the increases in total dollars dedicated to resources and bed increases set aside for homeless youth. With the addition of resources and beds dedicated to homeless youth, the CoC has also developed collaboration and education services and created additional discharge planning. Collaboration efforts include youth development and workforce development programs, the creation of a coalition among state education agencies to improve resources for youth experiencing homelessness, and partnerships with school districts across the CoC.

**Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.**

In the Eastern PA Continuum of Care's Five-Year Strategic Plan to Reduce and End Homelessness (2017-2021), the CoC outlines the following goals and actions under "Strategy 1: Prevent and Divert Homelessness."

### A. Evaluate and Improve Discharge Planning where Needed:

- Evaluate current discharge planning from these systems to help stem the flow of individuals leaving institutional settings and entering homelessness because they lack stable housing options.
- Research and provide information to other systems/organizations on effective discharge planning policies/procedures for individuals and households at risk of entering homelessness upon discharge, as well as information on available housing resources.
- Engage with statewide efforts to improve discharge planning policies across systems, emphasizing the need for permanent housing placement for those exiting institutions.

### B. Increase Coordination of Homeless Prevention Sources:

- Assess the use of existing funding available for prevention and identify gaps.
- Coordinate funding (including ESG, HAP, PHARE) across the CoC so that resources are used effectively. For example, the CoC may decide to channel prevention resources to geographic areas

where emergency shelter access is limited, either due to wait lists or lack of shelter facilities.

- Investigate the use of tools, such as the Prevention VI-SPDAT, to help the CoC more effectively assess households requesting assistance.
- Ensure coordination of prevention activities with Coordinated Entry to increase the effectiveness of the system.

Furthermore, “Strategy 2” of the CoC’s Five-Year Strategy Plan focuses on the streamlining of the system and better coordination among housing and social services through the CoC’s Coordinated Entry System. Lack of resources, combined with the lack of a well-developed coordinated entry process, results in severe hardships for persons experiencing homelessness who often face long wait times to receive assistance or are screened out of needed assistance. Coordinated entry processes help communities prioritize assistance based on vulnerability and severity of service needs to ensure that people who need assistance the most can receive it in a timely manner. Coordinated entry processes also provide information about service needs and identify gaps to help communities plan their assistance and resources.

The CoC’s strategic plan includes the goal of reducing youth homelessness by 75% by 2022. In addition, the CoC will be providing quarterly training to share best practices for working with youth experiencing homelessness. The CoC currently funds three (3) youth-dedicated projects, all of which are located in the Lehigh Valley Area.

The CoC tracks the increases in total dollars dedicated to resources and bed increases set aside for homeless youth. With the addition of resources and beds dedicated to homeless youth, the CoC has also developed collaboration and education services and created additional discharge planning. Collaboration efforts include youth development and workforce development programs, the creation of a coalition among state education agencies to improve resources for youth experiencing homelessness, and partnerships with school districts across the CoC.

The following types of organizations in the Eastern PA CoC provide referrals to the Coordinated Entry Process: law enforcement agencies; hospitals; EMT/Crisis Response Teams; Mental Health Service Organizations; Substance Abuse Service Organizations; non-CoC funded Youth Homeless Organizations; school administrators/homeless liaisons; non-CoC funded Victim Service Organizations; Street Outreach Teams; homeless or formerly homeless persons; Coordinated Entry virtual and physical entry points; Veterans programs; and faith-based organizations.

## **Discussion**

Not Applicable.

## **AP-75 Barriers to affordable housing – 91.220(j)**

### **Introduction:**

The largest housing problem in the City of Johnstown is affordability. According to the 2015-2019 ACS data, 58.7% of all renter households are cost burdened by 30% or more, 29.5% of all owner households with a mortgage, and 17.1% of all owner households without a mortgage are cost overburdened by 30% or more.

The City of Johnstown also experiences a lack of accessible affordable housing for the elderly and disabled. The housing stock is older and most single family residential structures are two stories in height, and therefore, are not accessible.

The City of Johnstown, Pennsylvania is an entitlement community under the U.S. Department of Housing and Urban Development's (HUD) Community Development Block Grant Program (CDBG). In accordance with the Housing and Community Development Act of 1974, as amended, each entitlement community must "affirmatively further fair housing." In order to "affirmatively further fair housing," each entitlement community must conduct a Fair Housing Analysis which identifies any impediments to fair housing choice. The City has prepared the FY 2020 Analysis of Impediments to Fair Housing Choice in conjunction with the FY 2020-2024 Five Year Consolidated Plan and Annual Action Plans. The impediments identified by the City include the following:

### **Impediment 1: Fair Housing Education and Outreach**

There is a continuing need to educate persons about their rights under the Fair Housing Act and to raise community awareness to affirmatively further fair housing choice, especially for low-income residents, minorities and the disabled population.

**Goal:** Improve tenants and landlord's knowledge and awareness of the Fair Housing Act, related Laws, regulations, and requirements to affirmatively further fair housing in the community.

### **Impediment 2: Continuing Need for Affordable Housing**

The median value and cost to purchase a single family home in Johnston that is decent, safe, and sound is \$41,500. About 6.72% of homeowners and 17.04% of renters in the City are cost burdened by more than 50% of their household income.

**Goal:** Promote the development of additional housing units for lower income households through new construction, in-fill housing, and rehabilitation of vacant houses, outside areas of low-income concentration.

**Impediment 3: Continuing Need for Accessible Housing Units**

As an older built-up urban environment, there is a lack of accessible housing units and developable sites in the City of Johnstown, since 87.3% of the City's housing units were built over 50 years ago and do not have accessibility features, and 28.1% of the City's population is classified as disabled.

**Goal:** Increase the number of accessible housing units through new construction and rehabilitation of existing housing units for the physically disabled and developmentally delayed

**Impediments 4: Economic Issues Affect Housing Choice**

There is a lack of economic opportunities in the City which prevents low-income households from improving their income and their ability to live outside areas with concentrations of low-income households, which makes this a fair housing concern.

**Goal:** The local economy will provide new job opportunities, which will increase household income, and will promote fair housing choice.

**Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment**

Johnstown's Zoning Ordinance does not distinguish housing type by occupants or income and does not place any restrictions on housing developed with a public subsidy. Group homes are permitted by special exception in R2, R3, TND, and H districts.

Group homes should not be considered as a "special exception" in the Multi-Family R3 District and the Traditional Neighborhood Development (TND) District. The group homes should be listed as a permitted use.

The 2011 Zoning Ordinance defines *family* as follows:

- A single person or two or more persons related by blood, marriage, adoption, guardianship, or any other duly-authorized custodial relationship; living together as a single cohesive and nonprofit housekeeping unit which shares common facilities; or
- Two unrelated people and any children related to either of them; or
- Any group of three unrelated people; or
- A group of not more than five unrelated people whom can be classified as "disabled" living together as a single cohesive housekeeping unit which shares common facilities as considered reasonably appropriate for a similar number of persons related by blood, marriage, adoption, or

guardianship.

Under section 105 Purpose of Community Development Objectives, the City should consider adding another purpose to the text as evidence that the City does affirmatively further fair housing. The following language is suggested:

### **Section 105**

“This ordinance is also intended to affirmatively further fair housing in the City of Johnstown by: abiding by the provisions of the Fair Housing Act of 1968, as amended; promoting fair housing choice for all residents in the City; assuming the rights of all individuals that are identified as members of a protected class by the Federal Government; and prevention of discrimination in housing based on a person’s race, color, national origin, religion, sex, familial status, or handicap.”

Under Section 202 Definitions, the City should consider adding the following definitions and revising other definitions:

### **Section 202**

Group Home: Revise the definition to state “A residential living arrangement for a group of more than five (5) ‘disabled’ persons not considered a ‘family’ by the City of Johnstown Zoning Ordinance.” This will bring the definition into compliance with the definition of family.

Fair Housing Act: Add a new definition.

Americans with Disabilities Act: Add a new definition.

Accessibility: Add a new definition.

Visitability: Add a new definition.

The City has been reviewing and revising its Zoning Ordinance on a regular basis and the last revision was in November 2013. These recommendations should be considered in the next revision and presented to the City Planning Commission for review.

The City has adopted the Pennsylvania State Building Code which contains the 2009 International Building Code Amendments.

**Discussion:**

The City of Johnstown has allocated FY 2021 CDBG and HOME funds for the following activities to affirmatively further fair housing:

- **Owner-Occupied Housing Rehabilitation** - Funds used for rehabilitation of owner-occupied housing on citywide basis. (CDBG \$150,000 and HOME \$182,688.75)
- **First Time Homebuyer Rehabilitation Assistance** - Funds for First Time Homebuyers to make repairs to their homes at the time of purchase. (CDBG \$150,000.00)
- **First Time Homebuyer Closing Cost Assistance** - Funds for closing cost assistance to help First Time Homebuyers at the time of purchase. (CDBG \$12,000.00)
- **Fair Housing** - Expanded fair housing outreach and education efforts, including production of a fair housing brochure; inclusion on the City's Department of Community and Economic Development website; a workshop of fair housing issues with neighborhood groups; the development of a supplemental handout for clients of local organizations; a fair housing testing program; and at least one annual training. This will be in cooperation with Southwestern Pennsylvania Legal Services, Inc. (CDBG \$10,000)
- **Sewer Lateral Line Replacement** - Funds will be used for residential sewer lateral line replacement for low income households. The City will match half of the costs up to \$1,000. (CDBG \$50,000)
- ~~**CHDO Set Aside** - Funds will be used for the acquisition and rehabilitation of single family homes for re-sale to low income households. (HOME \$36,537.75.00)~~
- **Homebuyer Assistance Program** - Funds will be used to provide deferred, forgivable loans to qualified homebuyers who require down-payment and closing cost assistance toward the purchase of their home and who wish to buy a house located within the City of Johnstown. (HOME \$219,240)

The three (3) major undertakings that the City of Johnstown plans to undertake in partnership with Southwestern Pennsylvania Legal Services to affirmatively further fair housing include the following:

- Continue to conduct community education events to audiences throughout the City, including public, community service providers, housing providers and local attorneys; initiate and develop a comprehensive outreach effort to the mental health providers within the service area; maintain a referral of complaints of discrimination; refer complaints to HUD and the Pennsylvania Human Relations Commission; and possibly a special event recognizing and publicizing Fair Housing Month.
- Continue to recruit and train new testers to join with existing testers in conducting single tests throughout the City for residential, accessibility, sales and lending or insurance discrimination; maintain referral of complaints of discrimination, review complaints made and litigate appropriate complaints in state, federal, and administrative courts; and conduct educational outreach meetings throughout the City.
- Expand the presence and availability of educational materials, handouts, and/or flyers related to

fair housing and discrimination.

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## AP-85 Other Actions – 91.220(k)

### Introduction:

The City of Johnstown has developed the following actions planned to: address obstacles to meeting underserved needs, foster and maintain affordable housing, reduce lead-based hazards, reduce the number of poverty-level families, develop institutional structures, and enhance coordination between public and private housing and social service agencies.

### Actions planned to address obstacles to meeting underserved needs

The City of Johnstown will work to address these obstacles through the agencies and programs to be funded in FY 2021. Some of the activities to address these obstacles include:

- **Owner Occupied Housing Rehabilitation Program** - The City will continue to fund this program that provides CDBG and HOME funds to rehabilitate owner-occupied housing for low-income families.
- **First-Time Homebuyers Rehabilitation Assistance** – The City will continue to fund this program to rehabilitate single family residential units that are occupied by and affordable to low-income families. This program will use CDBG funds to leverage local bank participation. Local lending institutions are participating in this program by offering first mortgages at below market interest rates.
- **First-Time Homebuyers Closing Cost Assistance** - The City will continue to fund this program to assist single family First Time Homebuyers with closing cost assistance at the time of purchase.
- **Public Service** - The City will continue to fund this program to assist homeless individuals.
- **Fair Housing** - Expanded fair housing outreach and education efforts, including production of a fair housing brochure; inclusion on the City's Department of Community and Economic Development website; a workshop of fair housing issues with neighborhood groups; the development of a supplemental handout for clients of local organizations; a fair housing testing program; and at least one annual training. This will be in cooperation with Southwestern Pennsylvania Legal Services, Inc.
- **Sewer Lateral Line Replacement** - Funds will be used for residential sewer lateral line replacement for low income households. The City will match half of the costs up to \$1,000.
- ~~**CHDO Set Aside** – The City will continue to fund CHDO Organizations to acquire and rehabilitate single family homes for re-sale to low income households in the City. In 2021, the City anticipates acquiring and rehabilitating one (1) low income unit.~~
- **Homebuyer Assistance Program** - Funds will be used to provide deferred, forgivable loans to qualified homebuyers who require down-payment and closing cost assistance toward the purchase of their home and who wish to buy a house located within the City of Johnstown. (HOME \$219,240)

## Actions planned to foster and maintain affordable housing

During the FY 2021 CDBG program year, the City of Johnstown does not plan to fund any projects that will construct new units or provide any rental assistance. All the projects are open to the residents of the City.

The City of Johnstown will fund the following projects with 2021 CDBG and HOME funds:

- **Owner Occupied Housing Rehabilitation Program** - The City will continue to fund this program that provides CDBG and HOME funds to rehabilitate owner-occupied housing for low-income families.
- **First-Time Homebuyers Rehabilitation Assistance** – The City will continue to fund this program to rehabilitate single family residential units that are occupied by and affordable to low-income families. This program will use CDBG funds to leverage local bank participation. Local lending institutions are participating in this program by offering first mortgages at below market interest rates.
- **First-Time Homebuyers Closing Cost Assistance** - The City will continue to fund this program to assist single family First Time Homebuyers with closing cost assistance at the time of purchase.
- **Public Service** - The City will continue to fund this program to assist homeless individuals.
- **Fair Housing** - Expanded fair housing outreach and education efforts, including production of a fair housing brochure; inclusion on the City's Department of Community and Economic Development website; a workshop of fair housing issues with neighborhood groups; the development of a supplemental handout for clients of local organizations; a fair housing testing program; and at least one annual training. This will be in cooperation with Southwestern Pennsylvania Legal Services, Inc.
- **Sewer Lateral Line Replacement** - Funds will be used for residential sewer lateral line replacement for low income households. The City will match half of the costs up to \$1,000.
- ~~**CHDO Set Aside** - The City will continue to fund CHDO Organizations to acquire and rehabilitate single family homes for re-sale to low income households in the City. In 2021, the City anticipates acquiring and rehabilitating one (1) low income unit.~~
- **Homebuyer Assistance Program** - Funds will be used to provide deferred, forgivable loans to qualified homebuyers who require down-payment and closing cost assistance toward the purchase of their home and who wish to buy a house located within the City of Johnstown.

## Actions planned to reduce lead-based paint hazards

Lead-based paint poses a particular hazard to children under the age of six, and is the focus of efforts by the U.S. Department of Housing and Urban Development (HUD) to raise awareness of the problem and mitigate or eliminate the hazard. Lead-based paint was banned in 1978, but housing constructed prior to that time typically contains lead-based paint to some degree. Lead hazards were addressed during housing rehabilitation efforts. All homes that received rehabilitation assistance were tested for the presence of lead-based paint. When evidence of the paint was found, the paint surfaces were removed

and/or the material is encapsulated to prevent exposure.

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The City of Johnstown currently has four (4) contractors, employed by four (4) contracting firms who are certified by the PA-Department of Labor and Industry to perform Lead-Based Paint hazard reduction work. During the FY 2020 CAPER period, the City continued to operate two (2) housing rehabilitation programs with CDBG and HOME funds: the Owner-Occupied Rehabilitation Program, and the First Time Homebuyer Rehabilitation Assistance Program. The City performs risk assessments on all units under these programs regardless if there are children aged 6 and under or no children at all. If the unit has lead hazards, then the City used the lead interim control method to make the unit lead safe. The City required that contractors follow Lead Safe Work Practices on all projects that tested positive for LBP hazards.

The City of Johnstown entered into an agreement with the Pennsylvania Department of Health's Lead Hazard Control Program in FY 2017 for \$390,315.98 to provide lead hazard reduction work over the next three (3) years from July 1, 2017 to July 31, 2019. A total of twenty-six (26) homes are proposed to be completed over the two (2) year period. Of the total \$390,315.98 award, \$60,000 will be used for Healthy Homes interventions at \$2,300 per unit (which may differ on a case-by-case basis) for items such as radon, pests, electrical hazards, etc. There are twenty-nine (29) additional hazards that HUD recognizes as suitable for Healthy Homes interventions. Under the terms of the grant, the City will be required to complete thirty-nine (39) risk assessments and enroll at least twenty-six (26) families. In addition, the City must complete outreach and education to at least fifty-six (56) individuals. Outreach and education will consist of the City speaking to health care providers, child care providers, and neighborhood groups, as well as ensuring that the City contractors are current with their lead paint education. The Grant will cover outreach/education, travel, administration fees, and inspection fees, in addition to lead hazard control measures.

The units utilizing the Lead Hazard Control Program funding must have children under the age of 6 who either reside in the unit or spend a significant amount of time in the unit. As part of the Lead-Based Paint grant agreement, for every dollar of funds spent the City of Johnstown shall spend a 25% matching amount from local funds. The 25% match can come from CDBG funds being used specifically dedicated to and integrated into units on which lead-based paint hazard control work is being performed under the agreement. The City of Johnstown's housing rehabilitation programs (CDBG and HOME) follow these procedures. The City of Johnstown will document all matching fund expenditures in writing and submit to the Department on the required forms.

## **Actions planned to reduce the number of poverty-level families**

Approximately 38.4% of the City of Johnstown’s residents live in poverty, which is higher than the Commonwealth of Pennsylvania where 12.4% of residents live in poverty. Female-headed households with children under 5 years are particularly affected by poverty at 69.1%, and 63.2% of all youth under the age of 18 were living in poverty. This information is taken from the U.S. Census 2015-2019 ACS Five-Year Estimates. The City’s goal is to reduce the extent of poverty by actions the City can control and through work with other agencies/organizations.

The resources and opportunities that the City has for reducing the number of families with incomes below the poverty line are limited. Since poverty is a function of income, its effect on housing opportunity and choice is apparent. Conversely, without adequate, stable housing, alleviating poverty is more difficult. Still, the means of addressing both issues are fragmented. Several structural barriers to poverty are addressed through different local policies. For example, the City has a policy that requires the employment of Section 3 households in construction contracts when possible.

More direct efforts to alleviate poverty by combining case management, social services job training, and housing assistance are becoming more common. City and County social service agencies have become more committed to the Continuum of Care models being introduced across the country. As these agencies become more proficient at providing services to the needy, the poverty rates will decline.

The City’s anti-poverty strategy is based on attracting a range of businesses and supporting workforce development including job-training services for low income residents. In addition, the City’s strategy is to provide supportive services for target income residents.

Planned economic development programs include:

- **EDS-1 Employment** - Support and encourage new job creation, job retention, workforce development for low- and moderate-income residents.
- **EDS-2 Financial Assistance** - Support the expansion, growth and new development of business and commercial enterprise through technical assistance programs, low interest financing and façade improvement programs.
- **EDS-3 Redevelopment Program** - Plan and promote the development and redevelopment of vacant commercial and industrial sites and facilities.

In City of Johnstown will fund the following anti-poverty projects with FY 2021 CDBG funds:

- Economic Development Technical Assistance
- Economic Development

## **Actions planned to develop institutional structure**

The City of Johnstown's CDBG and HOME Program funds are administered by the City of Johnstown's Department of Community and Economic Development (DCED). The Department of Community and Economic Development ensures compliance with the program guidelines through monitoring of the sub-recipients. The DCED staff coordinates with the agencies to ensure that they perform in the time frame that is stated in their agreement. The DCED staff meets regularly with these agencies to promote coordination among these agencies.

DCED works with other City Departments to address infrastructure, recreational, code enforcement, and public safety needs. These partnerships have identified areas of need throughout the City, and helps the City address these problems.

Historically, the largest gap in the institutional structure was the lack of communication. The City of Johnstown is continuing to overcome this through communication and consultations with the following public and private organizations:

- **City of Johnstown, Department of Community and Economic Development** - oversees the CDBG and HOME programs.
- **Johnstown Housing Authority** - oversees the Section 8 Housing Choice Voucher Program, improvements to public housing communities, and the development of scattered site affordable housing.
- **Social Services Agencies** - the City provided funds to address the needs of low- and moderate-income persons.
- **Housing Providers** - the City provided funds to rehabilitate and develop affordable housing for low- and moderate-income families and individuals.

Each year, as part of the CDBG and HOME application planning process, local agencies and organizations are invited to submit proposals for CDBG and HOME funds for eligible activities. These groups participate in the planning process by attending the public hearings, informational meetings, and completing survey forms.

## **Actions planned to enhance coordination between public and private housing and social service agencies**

**Public Institutions:** The City will act as a clearinghouse and facilitator for many of the activities described in the annual action plan. As the local unit of government, the City is empowered to apply for and administer certain types of grants. Support from the City, expressed as a certification of consistency or some other instrument, may be all that is required for some activities. Other activities will involve the more direct participation of the City for funding, acquisition of land or buildings, or in convening meetings of various agencies to iron out differences or strategies on how to seize opportunities. The City will

continue to administer the CDBG and HOME programs.

The Johnstown Housing Authority administers public housing and Section 8 Rental Assistance Programs in the City. This Authority is responsible for the management and maintenance of public housing units. The Housing Authority will continue in its efforts to modernize these public housing units in order to provide decent, affordable housing in the City.

**Non-Profit Organizations:** Non-profit housing agencies play a role in the implementation of this plan. Through the construction of new housing, and the rehabilitation of existing units, these agencies access financing sources such as the Low Income Housing Tax Credit, HOME funds from PHFA, and charitable contributions that increase the supply of affordable housing. While some groups focus on the rehabilitation of single units for resale to first time homebuyers, others have attempted to create assisted rental developments. In the future, the union of such groups with social service agencies that serve specific special needs populations will address the Five Year Consolidated Plan strategy for creation of supportive housing and affordable housing opportunities.

Social service agencies are a link between the provision of housing and the population it is intended to serve. The agencies work directly with providers of services to persons with special needs including: mental health, mental retardation, elderly, drug and alcohol addiction and families that are at-risk of becoming homeless. Although these agencies cannot provide housing, they can direct housing efforts where needed and are integral in the planning of housing and services for target populations. Emergency shelters, including the Women's Help Center, will continue to provide shelter for the homeless.

**Private Industry:** Several lending institutions cooperate with the City to provide first mortgage financing for first-time homebuyers that participate in the City's program to rehabilitate units that are substandard. Those lending institutions play an important role by providing financing that would not otherwise be available.

#### **Discussion:**

#### **Monitoring:**

The Monitoring Plan represents the City of Johnstown's strategy for overseeing the activities of entities that carry out CDBG and HOME assisted activities. The Monitoring Plan identifies the following:

- The organizations to be monitored
- The issues to be explored and the methodology to be utilized in conducting the monitoring
- Identification of the specific DCED staff members that will assume responsibility for monitoring
- The follow-up measures to be followed in communicating the results of the monitoring to affected organizations and the methods that will be utilized to obtain feedback from affected organizations

The CDBG and HOME monitoring will be carried out at two (2) separate levels. First, the City will conduct

an internal monitoring to review the homeowner rehab program and to ensure that the CDBG and HOME Programs are being administered in accordance with CDBG, HOME, and other federal regulatory and statutory requirements. Second, the City will conduct an external monitoring to review the activities of its sub-recipients.

The purpose of the City's monitoring efforts is:

- to identify and correct issues that prevent the City from achieving full compliance with the regulatory requirements of the CDBG and HOME Programs and other Federal requirements before deficiencies lead to HUD monitoring findings, and
- to learn more about the strengths and weaknesses of the various organizations that plays a role in the City's CDBG and HOME programs and to use this knowledge as the basis for structuring future CDBG and HOME activities.

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## Program Specific Requirements

### AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

**Introduction:**

The City of Johnstown receives an annual allocation of CDBG and HOME funds. Since the City receives a CDBG and HOME Federal allocation, the questions below have been completed as applicable.

#### Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

*Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.*

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	\$60,000.00
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan	\$0.00
3. The amount of surplus funds from urban renewal settlements	\$0.00
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan.	\$0.00
5. The amount of income from float-funded activities	\$0.00
<b>Total Program Income:</b>	<b>\$60,000.00</b>

**Other CDBG Requirements**

1. The amount of urgent need activities	\$0.00
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	80.9%

**HOME Investment Partnership Program (HOME)  
Reference 24 CFR 91.220(l)(2)**

- 1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:**

The City of Johnstown does not anticipate the receipt of any additional program income funds prior to April 1, 2021 that it has not yet programmed. The City does not anticipate that it will receive any HOME Program Income during the FY 2021 Program Year.

- 2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:**

See attached Resale/Recapture Policy in the appendix section of the Annual Action Plan.

- 3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:**

No HOME funds are used for acquisition during this program year. Not Applicable.

- 4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:**

The City of Johnstown does not intend to use HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds. Not Applicable.

**Discussion**

The City of Johnstown does not limit the beneficiaries or give preferences to a particular segment of the low-income population. The City assists on a first come, first serve basis.

**HOME Match Requirements:**

- The City's HOME-funded activities are limited to owner-occupied housing rehabilitation, which traditionally does not generate any HOME Match. There may be homeowner contributions by owners whose projects are HOME-funded, but where the cost for the work exceeds the funding limit of \$22,000. The spending of CHDO funds could also produce a HOME Match. The City of Johnstown has distressed status as a municipality by HUD, and the City has a 100% reduction in the HOME match requirement.

**HOME Program Income:**

- The City of Johnstown does not anticipate it will receive any HOME Program Income during this program year.

**CHDO Organizations:**

- The City of Johnstown has one (1) certified CHDO organization, which is Northern Cambria Community Development Corporation (NCCDC.)

**CDBG Program Income:**

- The City of Johnstown anticipates it will receive \$60,000 in Program Income during this program year through the repayment of loans made through the Housing Rehabilitation programs.

**CDBG Percentages:**

- Administrative Percentage: 19.7%
- Public Service Percentage: 4.2%
- Low and Moderate-Income Percentage: 80.9%
- Slum and Blight Percentage: 19.1%

**HOME Percentages:**

- Administrative Percentage: 10%
- CHDO Set-Aside: 15%